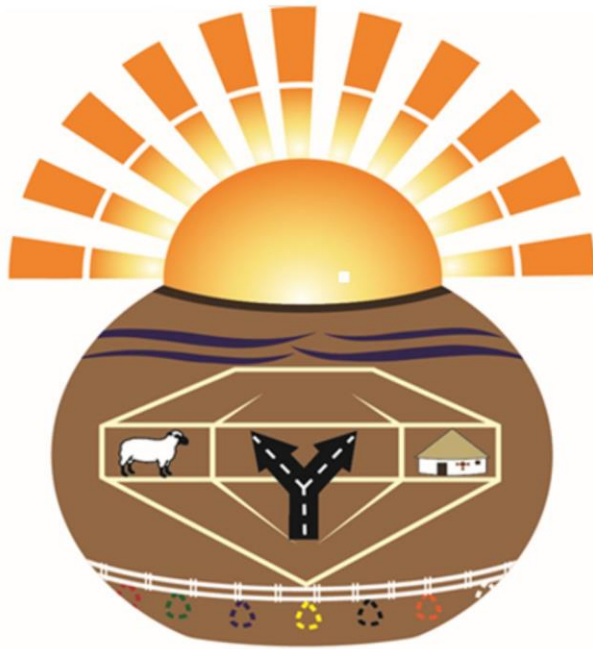


# Integrated Development Plan

Umsobomvu Municipality

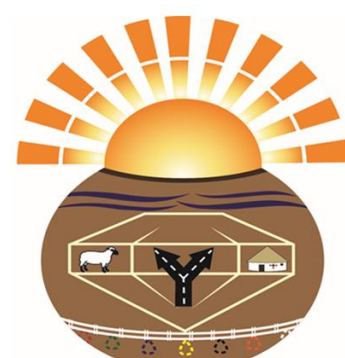


2022-2027



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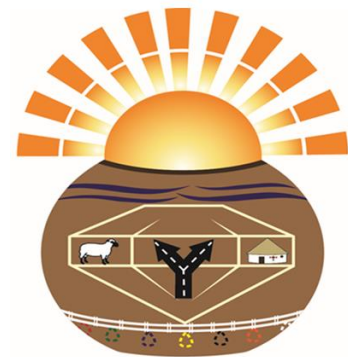
**FOREWORD BY THE EXECUTIVE MAYOR**

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**M.S. TOTO**

**MAYOR**

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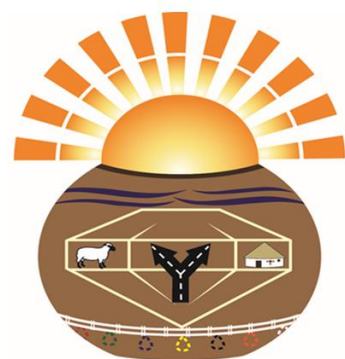
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**MUNICIPAL MANAGER**

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**EXECUTIVE SUMMARY**

Umsobomvu Municipality’s Integrated Development Plan (IDP) provides the framework to guide the Municipality’s planning and budgeting over the course of a set legislative time frame. It is an instrument for making the Municipality more strategic, inclusive, responsive and performance driven. The IDP is therefore the main strategic planning instrument which guides and informs all planning, budgeting and development undertaken by the Municipality in its municipal area.

The Integrated Development Plan (IDP) is guided by the vision of the Municipality:

*“A Developmental Municipality in South Africa”*

To achieve the vision, the Municipality has committed to the mission statement:

**Mission**

*“To serve our community by delivering quality services and customer care through dedicated staff for the upliftment of our community socially and economically”*

Our Strategic objectives to address the vision will be:

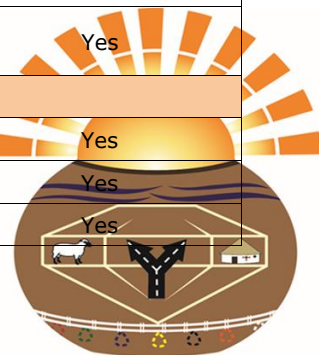
**Strategic Objectives**

- ☀️ Develop a capable and capacitated institution to respond to community needs
- ☀️ Strengthen community participation
- ☀️ Enhance Good Governance processes and accountability
- ☀️ Provide appropriate services to all households
- ☀️ Ongoing maintenance of municipal infrastructure
- ☀️ Enhance municipal financial viability
- ☀️ Provide quality and sustainable municipal infrastructure within available resources
- ☀️ Facilitate economic growth in the municipal area
- ☀️ Environmentally conscious in the delivery of services

**1 Municipal Powers and Functions**

The table below indicates the functions which the Municipality is responsible for in term of the constitution. It also gives an indication if the Municipality has sufficient capacity to fulfil these functions:

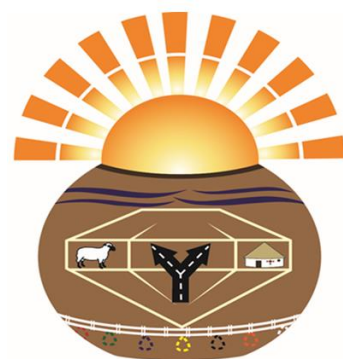
<b>Municipal function</b>	<b>Responsible for Function</b>	<b>Sufficient Capacity in terms of resources</b>
Building regulations	Yes	Yes
Electricity and gas reticulation	Yes	Yes
Firefighting services	Yes	No
Local tourism	Yes	Yes
Municipal planning	Yes	Yes
Municipal public transport	Yes	No
Stormwater management systems in built-up areas	Yes	Yes
Water and sanitation services limited to potable water supply systems and domestic waste-water and sewage disposal systems	Yes	Yes
<b>Constitution Schedule 5, Part B functions:</b>		
Billboards and the display of advertisements in public places	Yes	Yes
Cemeteries, funeral parlours and crematoria	Yes	Yes
Cleansing	Yes	Yes





<b>Municipal function</b>	<b>Responsible for Function</b>	<b>Sufficient Capacity in terms of resources</b>
Control of public nuisances	Yes	Yes
Control of undertakings that sell liquor to the public	Yes	No
Fencing and fences	Yes	Yes
Licensing of dogs	Yes	No
Local amenities	Yes	Yes
Local sport facilities	Yes	Yes
Municipal parks and recreation	Yes	Yes
Municipal roads	Yes	Yes
Noise pollution	Yes	No
Pounds	Yes	Yes
Public places	Yes	Yes
Refuse removal, refuse dumps and solid waste disposal	Yes	Yes
Street trading	Yes	Yes
Street lighting	Yes	Yes
Traffic and parking	Yes	Yes

**Table 1:** *Municipal Powers and Functions*





## 2. Municipal Area at a Glance

Total municipal area	6 819 km <sup>2</sup>	Demographics (2020)					
		Population	32 705	Households	8 927		
<b>Selected statistics (2020)</b>							
Population growth rate (%)	15,2% (2011-2020)	Population density (persons/km <sup>2</sup> )		4,8/km <sup>2</sup>			
Average household size	3,7	Household density (households/km <sup>2</sup> )		1,3			
<b>Access to basic services, 2020 – minimum service level</b>							
Water (piped inside dwelling)	44,3%	Sanitation (flush toilet)	68,4%	Electricity	87%	Refuse removal	76.8%
<b>Economy</b>			<b>Labour market</b>				
GVA growth % (2015-2020)	27%		Formal employment growth % (2015-2020)		0.48%		
<b>Largest sectors (output at basic prices - 2020)</b>							
Agriculture, forestry and fishing	Community, social and personal services		Electricity, gas and water		Finance, insurance, real estate and business services		
<b>Health (2020)</b>							
HIV positive		Aids deaths		Other deaths			
3 204 (10% of population)		33		288			
<b>Serious crimes (committed in 2021)</b>							
Serious crimes	Driving under the influence of alcohol or drugs	Drug-related crime	Residential burglaries	Murders	Sexual offences		
825	2	14	114	10	29		

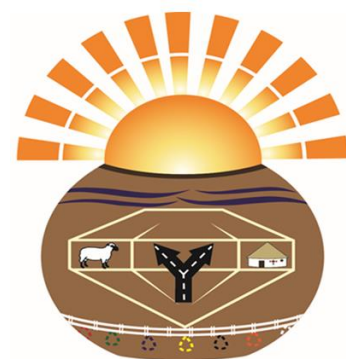
Table 2: District Municipal Area at a Glance

## 3. Geographical Context

### 3.1 Spatial Location

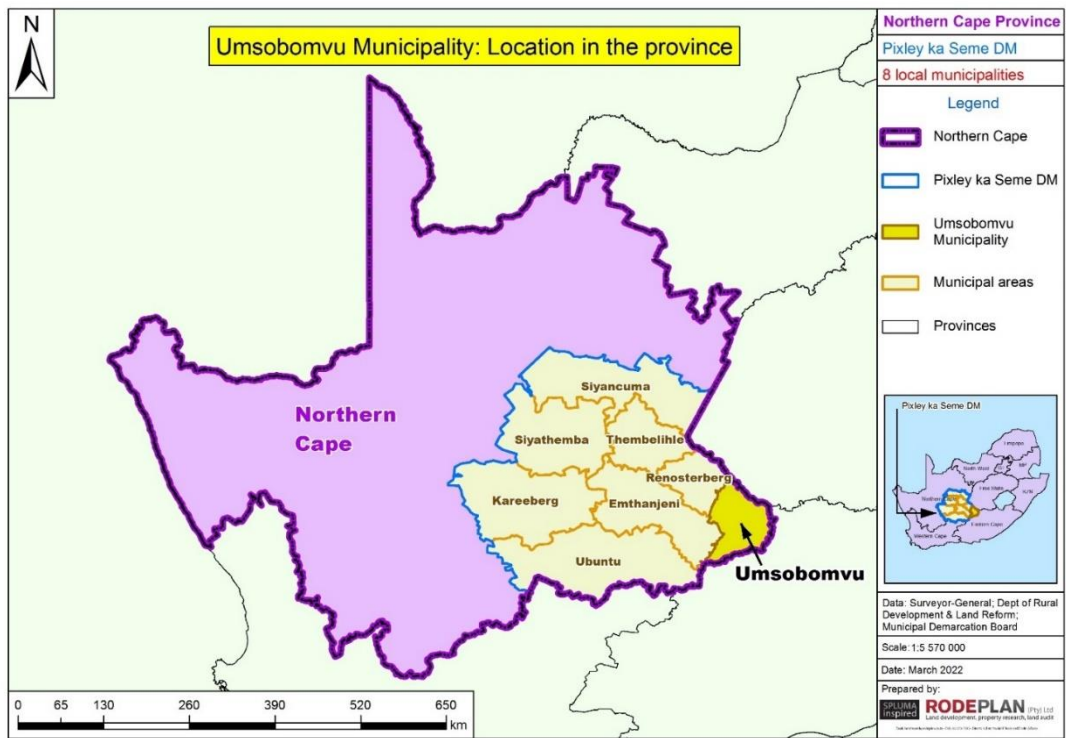
The jurisdiction of the Umsobomvu Municipality covers an area of 6 819km<sup>2</sup>, which is also 6% of the total area of 102 766km<sup>2</sup> that constitutes the Pixley ka Seme District Municipality. The Umsobomvu Municipality is the eastern-most local municipality within the district and the Northern Cape Province, and borders on the Eastern Cape and Free State provinces. The main town is Colesberg which is located more or less in the middle of the municipal area. The two other settlements, viz. Norvalspont and Noupport, are located close to the northern and southern boundaries of the municipal area, respectively.

The Umsobomvu municipal area is bisected by a national road, viz. N1 and is situated almost halfway between Gauteng and Cape Town, and about 230km south of Bloemfontein (in the Free State). The most prominent link between Colesberg and other towns within the district, i.e. to the west, would be the link with Hanover and Richmond along the N1. Apart from the N1, the other prominent feature regarding road infrastructure, is the N10 that runs past Colesberg, for about 450km in a southerly direction towards Port Elizabeth and in a northerly direction towards De Aar. Kimberley, the administrative 'capital' of the Northern Cape is located about 280 km north of Colesberg and 'reachable' by travelling through the Free State province.

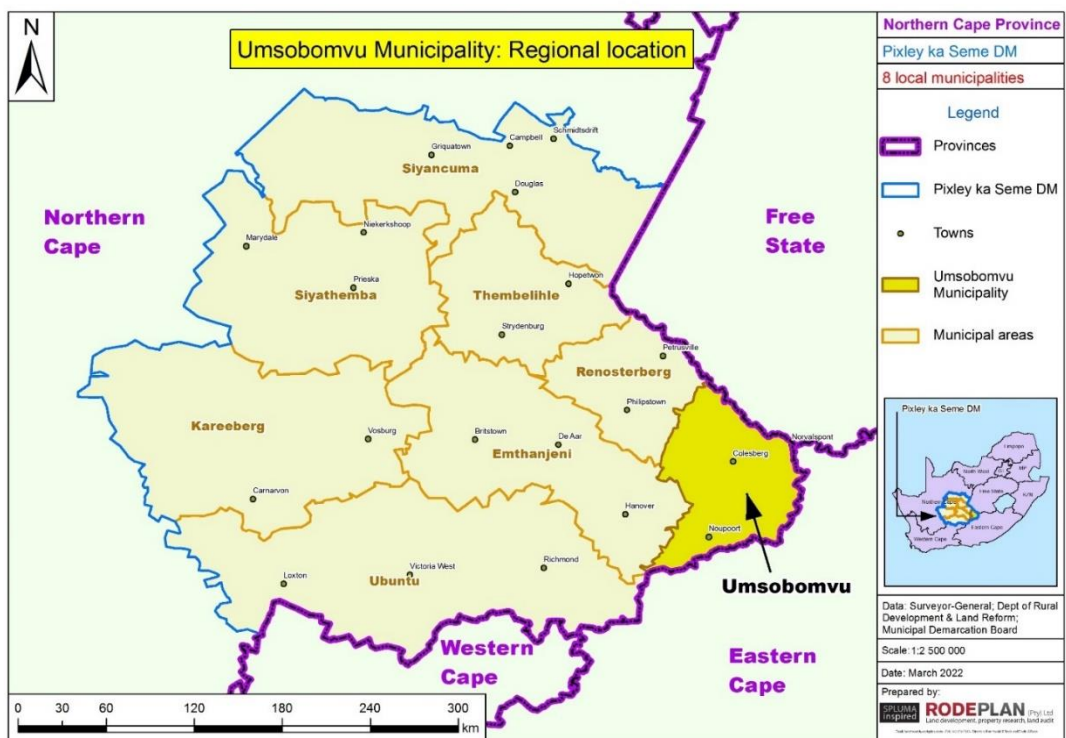




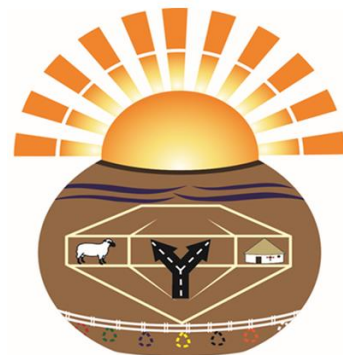
The maps below indicates the location of the Municipality in the province and the regional municipal location with the main towns:



Map 1.: Location in the Province



Map 2.: Regional Municipal Location and Main Towns







## Colesberg



Colesberg is the “capital” of the Municipality and was named after Sir Lowry Cole - Governor of the Cape of Good Hope, 1828 - 1833. The town of Colesberg is situated in the Great Karoo in the Northern Cape on the N1 approximately halfway between Johannesburg and Cape Town at the foot of Coleskop. This makes it the ideal stop over place when travelling between Cape Town and Johannesburg. It is located at the junction of the national roads from Johannesburg to Cape Town and Port Elizabeth in the south. It is approximately 25 kilometers south of the Orange River and 284 kilometers southeast of Kimberley the provincial capital.

Colesberg lies in typical Karoo veld and is surrounded by koppies (little hills). The most famous is Coleskop, which can be seen from a distance of over 40km. The curious thing about this koppie is that as you travel towards it, it never seems to get any nearer!

In a sheep-farming area spread over half-a-million hectares, greater Colesberg breeds many of the country’s top merinos. It is also renowned for producing high-quality racehorses and many stud farms, including one owned by legendary golfer, Gary Player, are nearby.

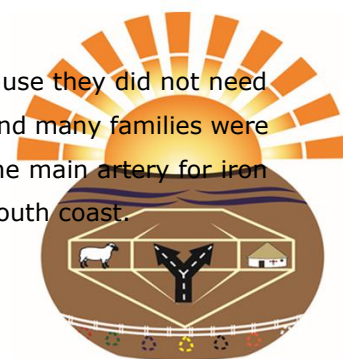
## Noupoort



Noupoort is situated along the N9 route from Colesberg to Middelburg on the way to Cradock and Port Elizabeth. It is 56 kilometers south of Colesberg. Noupoort experienced dramatic economic decline after the closure of the Spoornet station.

In 1881 the railway line from Port Elizabeth ended on the farm Carlton. With the diversion of the railway line to Colesberg in 1883/4 a station was built on part of the farm Hartebeeshoek. The station was named Naauwpoort after the adjacent farm. In 1963 the name was changed to Noupoort. Noupoort used to be a trainspotters’ haunt back in the days of steam and really-rolling stock. Back in the 1920s, more than 85 trains came steaming through Noupoort daily.

In 1966, diesel locomotives were first introduced. They were called the Red Starvation. Because they did not need a driver and fireman each, as did the steam locos, they cut down dramatically on overtime, and many families were transferred to other towns. Nowadays it links up with the electrified line to De Aar, part of the main artery for iron ore and manganese exports from the Northern Cape through Port Elizabeth harbour on the south coast.

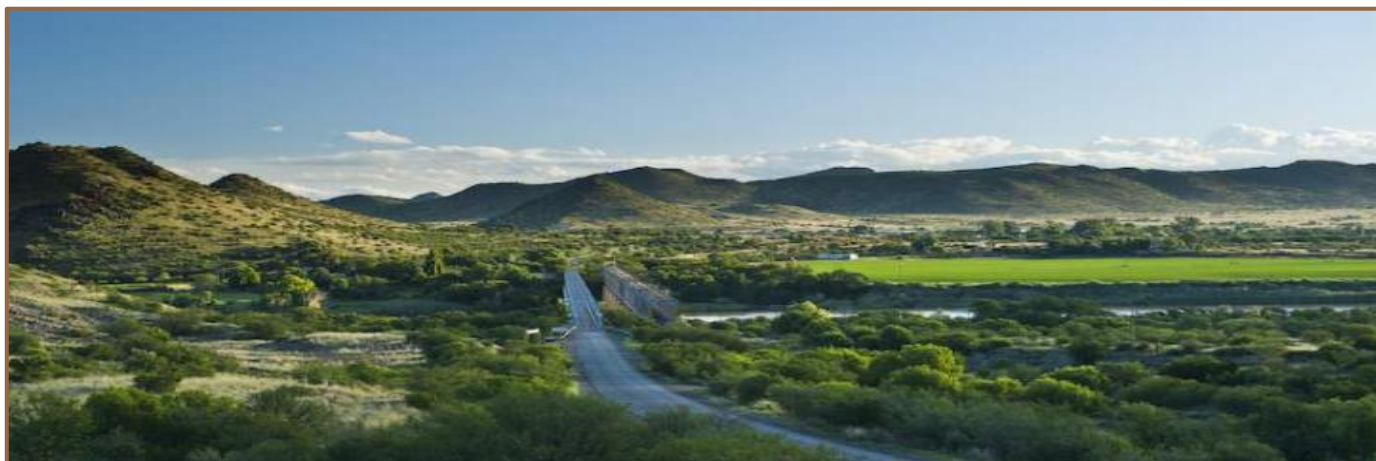




Commercial activity in Noupoot was heavily dependent on railway activity. After a long period of increasingly less demand on the rail network, the town suffered from a drastic decline in local business leading to increasingly dire socio-economic conditions for the local population. Poverty increased concomitantly with the decline in rail activity.

In 1992 a drug and alcohol rehabilitation center was established in the area by Pastor Sophos Nissiotis. The Noupoot Christian Care Center brought much needed relief in terms of job creation and attracting foreign money into the local economy. In addition to this, the center has many social responsibility programs such as Outreach, Feeding Schemes and donation schemes.

### **Norvalspont**

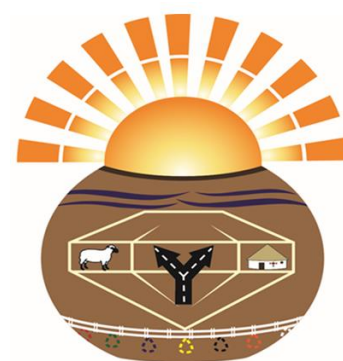


Norval's Pont is a small village in the Northern Cape province of South Africa and lies approx 40 km east-north-east of Colesberg and 43 km west-north-west of Venterstad, just below the Gariiep Dam, on the southern bank of the Orange River.

The village got its name from an enterprising Scotsman who constructed a ferry here in 1848.

On 17 December 1890 the ferry was replaced by an impressive rail bridge when the railway line from Colesberg Junction to Bloemfontein was opened. It was considered to be the best bridge in all of South Africa, about 500m long, with 11 huge columns of solid concrete. The bridge sections were all made in "kit form" in Britain and shipped out. Norval's Pont was an important railway stop for passengers travelling to Bloemfontein and the Witwatersrand goldfields.

The present railway bridge was erected in 1904 and the upstream bridge strengthened and revamped for road vehicles that no longer had the use of the last Glasgow Pont.



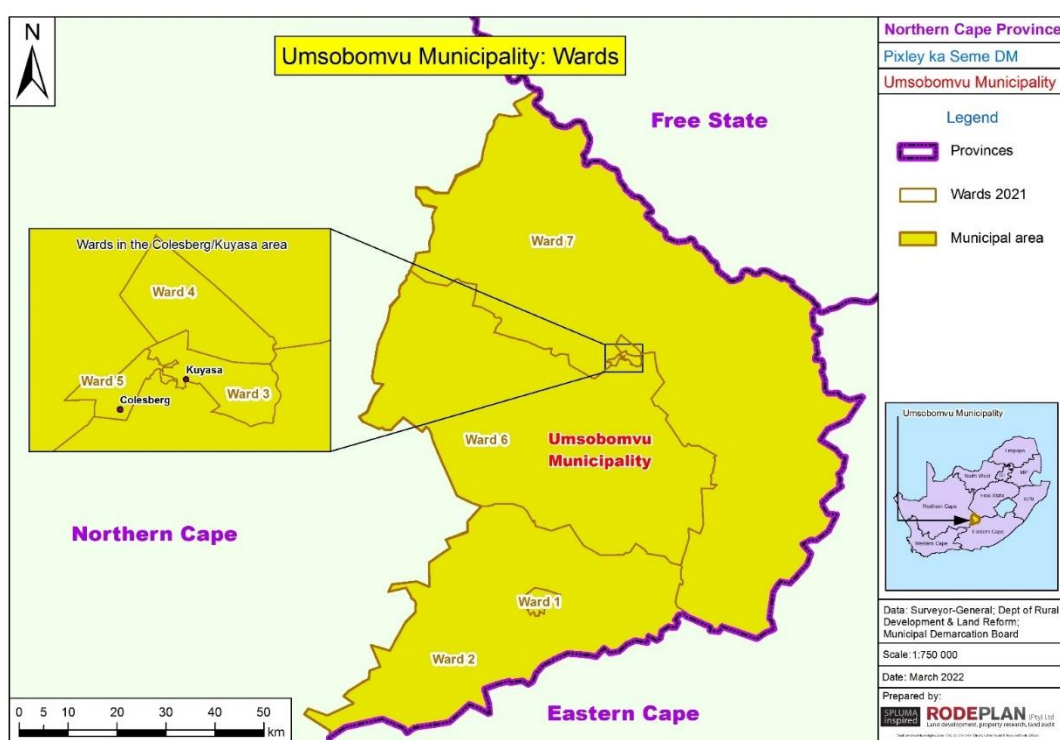


### 3.2 Municipal Wards

The Umsobomvu Municipality consists of 7 electoral wards, with wards 6 and 7 being the largest in terms of size. In the table below, the 7 wards are listed by place name (also see map below).

Ward No	Description
1	Kwazamuxolo, Noupoort
2	Eurekaville (Noupoort)
3	Zwelitsha and Towervalley
4	Lowryville and Riemvasmaak
5	Colesberg (old area)
6	Khayelitsha (Colesberg) and Masizakhe
7	Norvalspont

Table 3: Municipal Wards

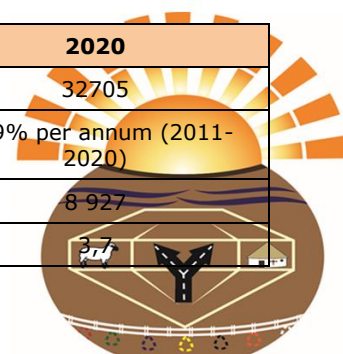


Map 3.: Municipal Wards

### 3.3 Demographic Profile

The table below indicates, unsurprisingly, an increase in both the population size and the number of households between 2001 and 2020. Over the same period, the average household size decreased in the initial decade but then increased marginally until 2020. The increase in the population size from 2011 to 2020 was preceded by a period with a higher growth rate, i.e. more persons 'entering' the municipal area between 2001 and 2011 than since. Note that, together and since 2001, the Black-African and Coloured groupings constitute more than 90% of the total population with a notable change in the share of White grouping over the same period.

Indicator	2001	2011	2020
Population	23 641	28 376	32 705
Population growth rate	-1,41% per annum (1996-2001)	1,83% per annum (2001-2011)	1,59% per annum (2011-2020)
Households	5 848	7 841	8 927
People per household	3,9	3,6	3,7





<b>Gender breakdown</b>	Males	11 367 (48,1%)	13 689 (48,2%)	15 654 (47,8%)
	Females	12 277 (51,9%)	14 687 (51,8%)	17 051 (52,2%)
<b>Age breakdown</b>	0 - 14	33,7%	31,4%	30%
	15 - 64	61,0%	62,8%	62,3%
	65+	5,3%	5,8%	7,6%
<b>Race composition</b>	Black-African	61%	63%	65,4%
	Coloured	30%	27,4%	29%
	White	9%	8%	4,8%
	Asian	-	0,6%	0,5%

Table 4: Demographic Profile

## 4 Economic Profile

The economy in the Umsobomvu municipal area and district is characterised by the following:

- High levels of poverty and low levels of education.
- It is a small-town sub-region with a low level of development despite the strategic location in terms of the national transport corridors.
- Sparsely populated towns with Colesberg serving as “agricultural service centre”.
- High rate of unemployment, poverty and social grant dependence.
- Prone to significant environmental changes owing to long-term structural changes (such as climate change, energy crises and other shifts).
- Geographic similarity in economic sectors, growth factors and settlement patterns.
- Economies of scale not easily achieved owing to the relatively small size of towns.
- A diverse road network with national, trunk, main and divisional roads of varying quality.
- Proximity to the Gariep Dam.
- Potential in renewable energy resource generation.

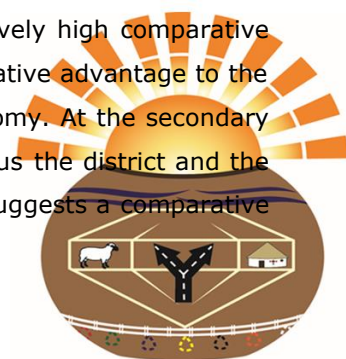
### 4.1 Employment Status

The overall results with regard to the current employment status of the working age population is a worsening trend since 2015. In 2015, about 53% of the working age population were formally employed with about 47% classified as not economically active. In 2020 and for the same grouping, only about 49% were formally employed which is a significant percentage decrease since 2015. This is also reflected in the unemployment rate of 36.6% in 2020 versus a 32.3% rate in 2015. In this regard, any unemployment rate, irrespective of how large, has serious repercussions for the ability of the residents to pay for their daily needs and for municipal services. Owing to the high numbers of unemployed persons, other main sources of income are pension/welfare payments.

### 4.2 Economic Sector Summary

The economic activities in the Umsobomvu municipal area are dominated by (1) agriculture, (2) community, social and personal services, (3) financial, insurance, real estate and business services. These economic subsectors have contributed 50% of the total economic output (at basic prices) in the municipal area in 2020, which is an increase compared to the 46% contribution in 2015, i.e. the economy is becoming less diversified.

The Umsobomvu Municipality (in 2020 and considering the Location Quotient) had a relatively high comparative disadvantage in the primary sector compared to the province and the district, but a comparative advantage to the country as whole, i.e. improved comparative production and employment in the local economy. At the secondary level, the 2020 Location Quotient for the municipality shows a comparative advantage versus the district and the province, but a comparative disadvantage nationally. An assessment of the tertiary sector suggests a comparative advantage compared to the district, the province as well as the country as a whole.





A Tress analysis determines the level of diversification or concentration of the economy for a geographical area and this indicator, considering 10 industries, hovers around 44, which suggests a slightly concentrated economy but diversification amongst certain economic sectors.

#### 4.3 Household Income

Using 2020 data of household income and expenditure, the Covid-19 pandemic had a severe detrimental impact on both these elements (see table below):

Description	Comparing income/expenditure over the 2015-2020 period by using 2015-prices
Current income	The amount available to households increased slightly but in 2020 the income decreased to almost 2017 levels
Disposable income	The amount available to households increased slightly but in 2020 the income decreased to almost 2017 levels
Durable goods (e.g. furniture, computers)	Purchase of durable goods increased since 2015 but in 2020 the spending decreased to almost 2015 levels
Semi-durable goods (e.g. clothing)	Purchase of semi-durable goods increased steadily up to 2019 but in 2020 the spending decreased significantly to far below 2015 levels
Non-durable goods (e.g. food)	Purchase of non-durable goods increased since 2015 but in 2020 the spending decreased
Services (e.g. rent, transport, medical)	Spending on 'services' increased since 2015 but in 2020 the spending decreased

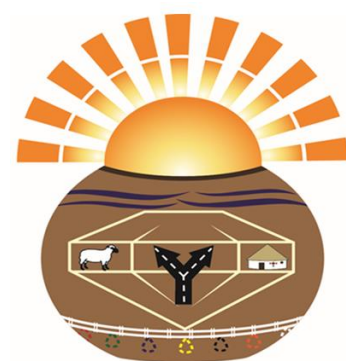
Table 5: Household Income

#### 4.4 Investment Typology

In a 2011 research study called "Development Potential of Urban Settlements in the Northern Cape" by Van der Merwe, I.J., and Zietsman, H.L. regarding the (public) investment potential of municipalities and settlements in the Northern Cape, a set of indicators was developed and used to determine the development/growth potential and human needs at two functional levels, i.e. municipal and town/settlement.

By combining the findings on the development/growth potential and human needs, the preferred type of (public) investment was identified to stimulate economic growth and social advancement. In this regard, a medium development potential and a high human need was identified as the appropriate investment category for the Umsobomvu Municipality. This implies an investment strategy to stimulate infrastructure and social and human capital as best return on investment in these three forms of 'development capital'.

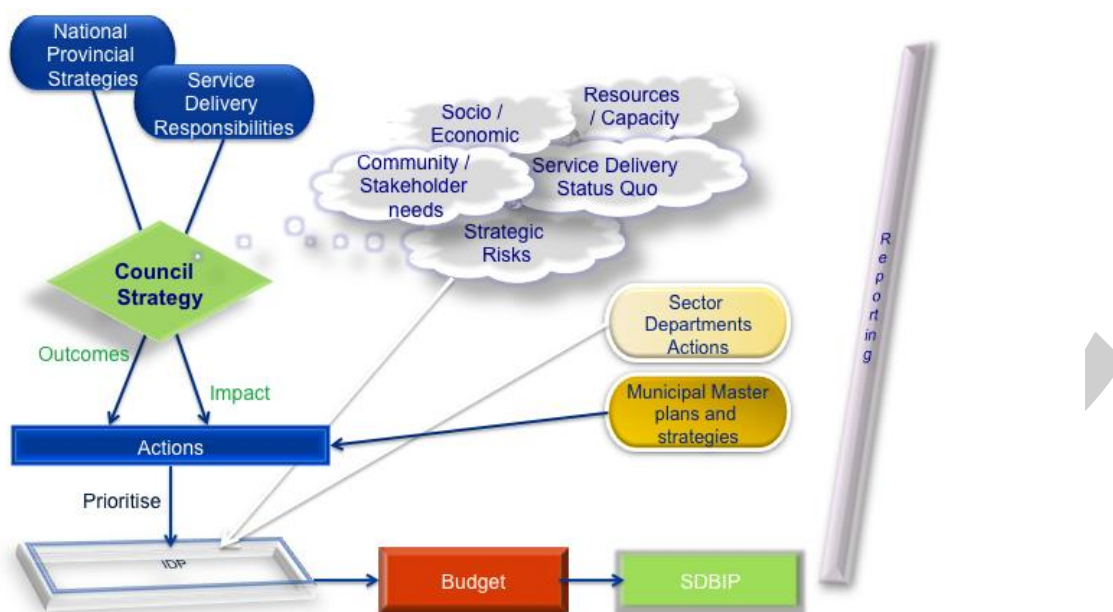
The preferred locations for these investments are the towns of Colesberg and Norvalspont (having high development potential and high human needs), with Noupoot classified as transitional, i.e. a town that is neither high nor low as far as development potential & human needs are concerned.





## 5. IDP Development Strategy

The IDP is the overarching strategic tool that guides and informs the planning and development, and decisions taken regarding planning, management and development within the Municipality. It is the primary strategic plan that documents the critical development needs of the municipal area (external) and organisation (internal). The IDP process can be summarized as follows:



### 5.1 The IDP/Budget Process Plan

Section 28 of the Municipal Systems Act (MSA), 2000 (Act 32 of 2000), requires that each Municipal Council adopts a process plan that would guide the planning, drafting, adoption and review of the IDP. The process plan should have clear and established mechanisms, procedures and process to ensure proper consultation with the communities. It should indicate clearly how the IDP process will work, who will be responsible for what, time frames and milestones will be set and a budget will be aligned to the programme.

The 2022-2027 IDP Process Plan was adopted by Council **17 August 2021**. This process plan include the following:

- ☀ Programme specifying the timeframes for the different planning steps;
- ☀ Structures that will manage the process; and
- ☀ Mechanisms, processes and procedures for consultation and participation of local communities, organs of state and other role players in the IDP review and budget formulation processes.

### 5.2 Public Participation

In order to achieve effective inclusion within the process of developing the IDP and budget, the Municipality utilises the following mechanisms as required in terms of Chapter 4 of the MSA:

- ☀ Roadshows
- ☀ Advertisements
- ☀ Newsletters

Roadshows were held in each local municipal area. The Municipality could therefore capture the progress made and the challenges faced by each to have a better understanding of the realities associated with each area (socio-economically and geographically).





The table below indicates the detail of the sessions that were held:

Ward	Description	Date	Attendees	Number of people attending
Ward 1:	Session to get project proposals from communities to the new IDP	14 February 2022	Councillors, municipal officials, community members	52
Ward 2:	Session to get project proposals from communities to the new IDP	Will be inserted with final document in May 2022		
Ward 3:	Session to get project proposals from communities to the new IDP	Will be inserted with final document in May 2022		
Ward 4:	Session to get project proposals from communities to the new IDP	Will be inserted with final document in May 2022		
Ward 6:	Session to get project proposals from communities to the new IDP	24/01/2022 25/01/2022 26/01/2022	Councillors, municipal officials, community members	102 Khayelitsha 92 Masiphakame 53 Chris Hani
Ward 7:	Session to get project proposals from communities to the new IDP	03/02/2022 08/03/2022	Councillors, municipal officials, community members	57 Norvalspont 20 Lowryville

Table 6: *Details of Roadshows Held*

### 5.3 Intergovernmental Alignment

The fifth generation IDP 2022-2027 was developed as part of the continuous cycle of planning, implementation and monitoring.

In essence, the process consists out of a situational analysis whereby existing data and annual reports were used as a base to understand the current status of both the Municipality and the environment in which it functions. Based on the analysis of the current situation, the vision was translated into appropriate Strategic Objectives and Key Performance Indicators within the ambit of the available funding to achieve the objectives.

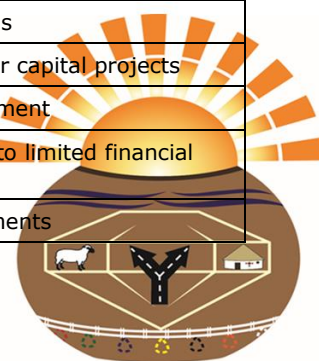
The Strategic Objectives identified have also been aligned with the framework of national and provincial plans, with particular consideration being given as detailed in Chapter 1 (paragraph 1.6).

Programmes and projects of national and provincial sectoral departments have been included in Chapter 6.

## 6. Municipal Strengths, Weaknesses, Opportunities and Threats (SWOT)

Council and the senior managers held a strategic planning session on 27 and 28 February 2022. The table below provides detail on the broad SWOT identified:

Strengths	Weaknesses
Stable political leadership and administration	Monitoring and control of stray animals
Good governance practices	Ability to attract skills
Effective management of financial viability	Depending on government grants for capital projects
Low staff turn-around	Asset and fleet management
Diversity	Addressing of community needs due to limited financial resources
Good public participation practices	Ability to attract investments





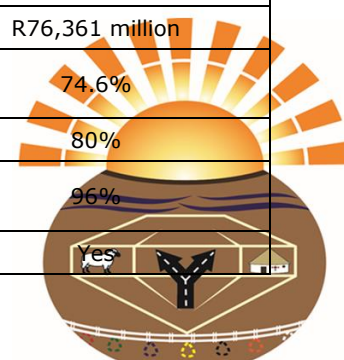
Strengths	Weaknesses
Improved access to infrastructure	Budget constraints
Capacity & Ability to deliver services	Water and electricity losses
Good relationships between politicians and management	Poor revenue collection
Committed staff	Ward Committee contribution
Strengthened communication with community	Aged infrastructure
Aspire for bigger things	Aged vehicles
Opportunities	Threats
Tourism development (Hospitality industry)	Unemployment, poverty, HIV/AIDS
Location (N1&N9)	Alcohol abuse (Fetal Alcohol Syndrome)
Small scale mining	Insufficient Health Services
Land for development purposes	Far from markets
Alternative (clean) energy resources	Limited availability of scarce skills
Agriculture development	Limited economic drivers
Industrial economic potential	Low levels of education
Revitalisation of railway networks	Inequality
Events hosting	Limited services and goods providers

Table 7: SWOT Analysis

## 7. Municipal Comparative Synopsis

The table below provides a comparison on the status of the Municipality in 2019/2020 compare to 2020/21:

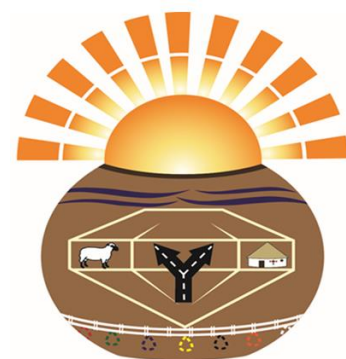
Function	Issue	Status - 2019/20 As at 30 June 2020	Status - 2020/21 As at 30 June 2021
Executive and council	Council composition	6 Ward Councillors and 5 Proportional Representation (PR) Councillors	6 Ward Councillors and 5 Proportional Representation (PR) Councillors
	MM appointed	Yes	Yes
	Number of wards	6	6
	CFO appointed	Yes	Yes
Finance and administration - Human Resources	Staff establishment	226	226
	Vacancy rate organisational structure (Budgeted posts)	7.96%	6.64%
	Critical vacancy on senior management level	0	0
	Filled positions	207	211
	Salary % of operating budget	26%	29%
	Skills Development Plan	Yes	Yes
	Employment Equity Plan	Yes	Yes
	Occupational Health and Safety Plan	Yes	Yes
Approved organogram	Yes	Yes	
Finance and administration - Finance	Cost of free basic services	R6,143 million	R11,913 million
	Total outstanding debtors	R69,175 million	R76,361 million
	% of outstanding debtors older than 90 days	76.7%	74.6%
	Revenue collection rate	80%	80%
	Source of finance: Capital % grants	96%	96%
	Annual financial statements	Yes	Yes







Function	Issue	Status - 2019/20 As at 30 June 2020	Status - 2020/21 As at 30 June 2021
	GRAP compliant statements	Yes	Yes
	Audit opinion	Qualified	Qualified
	% of OPEX spend on infrastructure maintenance	1.5%	1.5%
Finance and administration - Administration	By-laws	Yes	Yes
	Delegations	Yes	Yes
	Communication Strategy	Yes	Yes
	Service delivery standards/Customer Care Strategy	Yes	Yes
	Annual report tabled and adopted	Yes	Yes
Planning and development	Approved SDF	Yes	Yes
	Approved Performance Management Framework	Yes	Yes
	Approved Local Economic Development Strategy	Yes	Yes
Housing	Approved Human Settlement Plan/Strategy	No	No
Road transport	Approved Pavement Management System	No	No
Waste management	Integrated Waste Management Plan	Yes	Yes
Water management	Approved Water Development Plan	No	No
Environmental Protection	Approved Environmental Management Plan	No	No
Public Safety	Approved Disaster Management Plan	Yes	Yes
Internal Audit	Status	Shared Service with Pixley Ka Seme District Municipality	Shared Service with Pixley Ka Seme District Municipality
	Audit committees	Yes	Yes

Table 8: *Municipal Comparative Synopsis*



## 8. Financial Summary (Will be completed with final IDP submission in May 2022)

### 8.1 Level of Reliance on Grants

The table below indicates that the Municipality is reliant on external grants on average 40% per annum. Capital projects are financed almost 100% by external grants:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Government grants and subsidies recognised					
Total revenue					
<b>Ratio</b>					

Table 9: Level of Reliance on Grants

(Will be inserted with final IDP submission in May 2022)

Graph 1.: Reliance on Grants

### 8.2 Employee Related Costs

The percentage personnel expenditure is essential in the budgeting process as it reflects on current and future efficiency. The table below indicates the total expenditure attributable to personnel costs and that the Municipality is currently within the national norm of between 35 to 40%:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Employee related cost					
Total expenditure					
<b>Ratio</b>					
<b>Norm</b>	35% to 40%				

Table 10: Employee Related Costs

(Will be inserted with final IDP submission in May 2022)

Graph 2.: Employee Related Costs

### 8.3 Finance Charges to Total Operating Expenditure

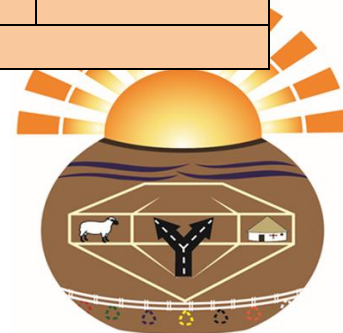
Finance charges is any fee representing the cost of credit or the cost of borrowing. The table below indicates that the Municipality does not have notable outstanding long term debt and is well below the national norm of 5%, which is a positive:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Capital charges					
Total expenditure					
<b>Ratio</b>					
<b>Norm</b>	5%				

Table 11: Finance Charges to Total Operating Expenditure

(Will be inserted with final IDP submission in May 2022)

Graph 3.: Finance Charges to Total Operating Expenditure





#### 8.4 Repairs and Maintenance

The table below indicates that the total expenditure that is attributable to repairs and maintenance is way below the national norm of 10%, which is mainly due to serious financial constraints:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Repairs and maintenance					
Total expenditure					
<b>Ratio</b>					
<b>Norm</b>	<b>10%</b>				

Table 12: Repairs and Maintenance

(Will be inserted with final IDP submission in May 2022)

Graph 4.: Repairs and Maintenance

#### 8.5 Acid Test Ratio

A measure of the Municipality's ability to meet its short-term obligations using its most liquid assets. A higher ratio indicates greater financial health. Although the table below indicates that the Municipality ratio is higher than the norm, outstanding debtors are included in the current assets and the current debt recovery rate is only 17%. This means that a very large % of the current assets will not realize in cash and that the municipality are currently and will for certain experience cash-flow difficulties in the years to come unless the Credit Control Policy is strictly implemented:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Current assets less inventory					
Current liabilities					
<b>Ratio</b>					
<b>Norm</b>	<b>1.5 : 1</b>				

Table 13: Acid Test Ratio

(Will be inserted with final IDP submission in May 2022)

Graph 5.: Asset Test Ratio

#### 8.6 Long-Term Debt to Annual Income

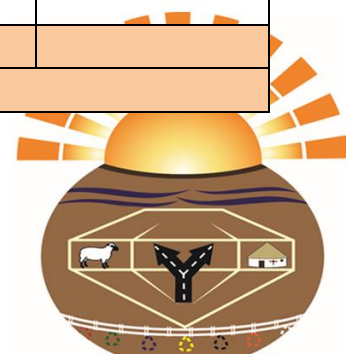
The table below indicates the Municipality's long term debt as a % of annual income and that it is way under below the national norm of 30%, which is a positive:

Details	Actual 2020/21 R	Budget 2021/22 R	Budget 2022/23 R	Budget 2023/24 R	Budget 2024/25 R
Long-term liabilities					
Revenue					
<b>Ratio</b>					
<b>Norm</b>	<b>30%</b>				

Table 14: Long-Term Debt to Annual Income

(Will be inserted with final IDP submission in May 2022)

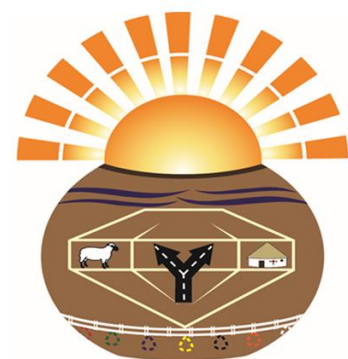
Graph 6.: Long-Term Debt to Annual Income





The Municipality is currently experiencing serious financial difficulties to sufficiently fund all their activities. To remain financially sustainable, the Municipality will focus in the next 5 year mainly on revenue generation and will only be able to execute infrastructure capital projects if an external grant was allocated to the Municipality by other spheres of Government.

Draft





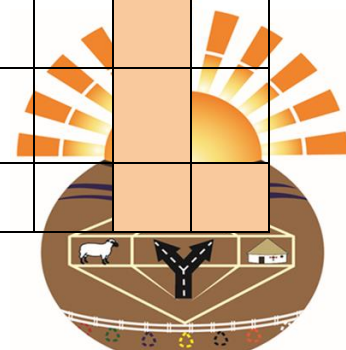
**CHAPTER 1: IDP PROCESS**

**1.1 IDP process**

The table below indicates the various phases in the development, monitoring and reporting of an IDP:

<b>IDP Planning Process</b>	<b>Jul</b>	<b>Aug</b>	<b>Sep</b>	<b>Oct</b>	<b>Nov</b>	<b>Dec</b>	<b>Jan</b>	<b>Feb</b>	<b>Mar</b>	<b>Apr</b>	<b>May</b>	<b>Jun</b>
<b>Preparation Phase (Analysis)</b>												
Assessment of the implementation of the previous IDP Projects												
Identify the limitation and shortcomings of the previous IDP												
Undertake an assessment of the implementation of all Sector Plans and Integrated Programs												
Submit the IDP Process plan to Council for adoption												
Identify all updated and available information from statistics SA and other stakeholders												
Identify and discuss all analysis completed (Engagement Session)												
<b>Consultation Phase (Strategy)</b>												
Identify all sector plans and Integrated Programmes to be reviewed												
Undertake strategic planning workshop for the Municipality												
<b>Consultation Process (Projects)</b>												
Undertake consultation with Sector Departments												
Formulate IDP Projects for 2022-2027 financial years												
Convene District IDP Steering Committee meeting												
<b>Integration Phase</b>												
Prepare and finalise draft IDP												
Present the draft District IDP to the IDP Steering Committee												
Present the draft District IDP to the IDP Rep Forum Committee												
<b>Approval Phase</b>												
Present draft IDP to Council for adoption												
Submit the draft IDP to the MEC for CoGTA for assessment												
Advertise draft IDP in the Local newspaper for scrutiny and comments												
Incorporate all the comments received												
Present the final IDP to Council for approval												
Submit the final IDP to the MEC for CoGTA												
Submit copies of approved IDP to Provincial Sector Departments, CoGTA and other stakeholders												
Publish the approved IDP on the website of the Municipality												

Table 15: IDP process





## 1.2 Roles and Responsibilities

### 1.2.1 Roles and Responsibilities – Internal

The roles and responsibilities of internal role-players in the compilation of the IDP are indicated in the table below:

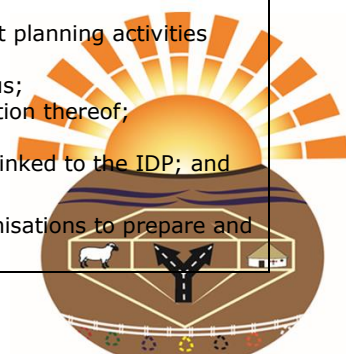
Role player	Roles and responsibilities
Mayor/Committee of Appointed Councillors	<ul style="list-style-type: none"> <li>Manage the drafting of the IDP</li> <li>Assign responsibilities in this regard to the Municipal Manager</li> <li>Submit the draft plan to the municipal council for adoption</li> </ul>
Municipality	<ul style="list-style-type: none"> <li>Prepare, decide and adopt a Process Plan</li> <li>Undertake the overall management and co-ordination of the planning process, which includes ensuring that: <ul style="list-style-type: none"> <li>All relevant stakeholders are appropriately involved;</li> <li>Appropriate mechanisms and procedures for public consultation and participation are applied;</li> <li>The planning events are undertaken in accordance with the set timeframe;</li> <li>The planning process is related to the Key Development Priorities in the Municipality; and</li> <li>National and Provincial sector planning requirements are satisfied</li> </ul> </li> <li>Adopt and approve the IDP</li> <li>Amend the IDP in accordance with the requirements of the MEC for Local Government</li> <li>Ensure that the annual operational business plans and budget are linked to and based on the IDP</li> </ul>
IDP Manager	<ul style="list-style-type: none"> <li>Responsible for the preparation of the Process Plan</li> <li>Responsible for the day-to-day management of the planning process in terms of time resources and people, and ensuring: <ul style="list-style-type: none"> <li>The involvement of all relevant role players, especially officials;</li> <li>That the timeframes are being adhered to;</li> <li>That the planning process is horizontally and vertically aligned and complies with national and provincial requirements;</li> <li>That conditions for participation are provided; and</li> <li>That outcomes are being documented.</li> </ul> </li> <li>Chairing the Steering Committee</li> <li>Management of consultants</li> </ul>
IDP Steering Committee	<ul style="list-style-type: none"> <li>Provide terms of reference for subcommittees and the various planning activities</li> <li>Commission research studies</li> <li>Consider and comment on: <ul style="list-style-type: none"> <li>Inputs from subcommittee(s), study teams and consultants, and</li> <li>Inputs from provincial sector departments and support providers (PIMS Centres, etc.)</li> </ul> </li> <li>Process, summarise and draft outputs</li> <li>Make recommendations</li> <li>Prepare, facilitate and minute meetings. Prepare and submit reports to the IDP Representative Forum</li> </ul>

Table 16: *Roles and Responsibilities – Internal*

### 1.2.2 Roles and Responsibilities – External

The roles and responsibilities of external role-players in the compilation of the IDP are indicated in the table below:

Role player	Roles and responsibilities
IDP Representative Forum	<ul style="list-style-type: none"> <li>Represent the interests of their constituents in the IDP process</li> <li>Provide an organizational mechanism for discussion, negotiation and decision-making between the stakeholders and the Municipality</li> <li>Ensure communication between all the stakeholder representatives</li> <li>Monitor the performance of the planning and implementation process</li> </ul>
Stakeholder and Community Representatives	<ul style="list-style-type: none"> <li>Participating in the IDP Representative Forum to: <ul style="list-style-type: none"> <li>Inform interest groups, communities and organizations on relevant planning activities and their outcomes;</li> <li>Analyze issues, determine priorities, negotiate and reach consensus;</li> <li>Participate in the designing of project proposals and/or the evaluation thereof;</li> <li>Discuss and comment on the draft IDP;</li> <li>Ensure that annual business plans and budgets are based on and linked to the IDP; and</li> <li>Monitor implementation performance of the IDP.</li> </ul> </li> <li>Conducting meetings or workshops with groups, communities or organisations to prepare and follow-up on relevant planning activities</li> </ul>





Role player	Roles and responsibilities
Provincial Government	<ul style="list-style-type: none"> <li>• Ensuring horizontal alignment of the Metropolitan and District Municipalities within the province</li> <li>• Ensuring vertical/sector alignment between provincial sector departments/provincial strategic plans and the IDP process at Metropolitan/District/Local level</li> <li>• Efficient financial management of provincial IDP grants</li> <li>• Monitoring the progress of the IDP processes</li> <li>• Facilitation of resolution of disputes related to IDP</li> <li>• Assist municipalities in the IDP drafting process when required</li> <li>• Facilitation of IDP – related training where required</li> <li>• Co-ordinate and manage the MEC’s assessment of IDPS</li> <li>• Provide relevant information on the provincial sector departments’ plans, programmes, budgets, objectives, strategies and projects in a concise and accessible manner</li> <li>• Provide sector expertise and technical knowledge to the formulation of municipal strategies and projects</li> <li>• Engage in a process of alignment with Metropolitan and District Municipalities</li> </ul>
Support providers and planning professionals	<ul style="list-style-type: none"> <li>• Providing methodological/technical guidance to the IDP process</li> <li>• Facilitation of planning workshops</li> <li>• Documentation of outcomes of planning activities</li> <li>• Special studies or other product related contributions</li> <li>• Support to organized and unorganized groups and communities to more effectively engage in and contribute to the planning process</li> <li>• Ensure the IDP is aligned with the budget and planning requirements of provincial and national departments</li> </ul>
District Municipality	<ul style="list-style-type: none"> <li>• District Municipality has the same roles and responsibilities as municipalities related to the preparation of a District IDP</li> <li>• Co-ordination roles regarding Local Municipalities:                             <ul style="list-style-type: none"> <li>◆ Ensuring horizontal alignment of the IDP’s of the local municipalities in the District Council area;</li> <li>◆ Ensuring vertical alignment between district and local planning;</li> <li>◆ Facilitation of vertical alignment of IDP’s with other spheres of government; and</li> <li>◆ Preparation of joint strategy workshops with local municipalities, provincial and national role players.</li> </ul> </li> </ul>

Table 17: Roles and Responsibilities – External

### 1.3 Public participation

#### 1.3.1 Legislative requirements

In giving effect to Section 16 of the MSA, the municipal manager must ensure that for this purpose –

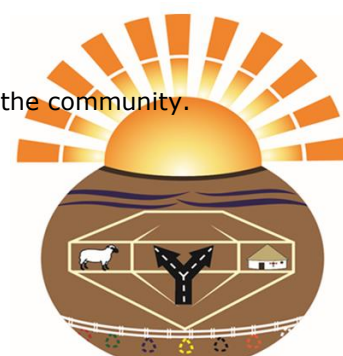
The Municipality encourages and creates conditions for the local community to participate in the affairs of the Municipality, including in –

- The preparation, implementation and review of its integrated development plan;
- The establishment, implementation and review of its performance management plan;
- Consideration of draft by-laws;
- The monitoring and review of its performance, including the outcome and impact of such performance;
- The preparation of its budget; and
- Strategic decisions relating to the provisioning of municipal services.

The Municipality may help in informing and educating the local community about the affairs of the Municipality, particularly in the areas referred to in Section 16(1)(a), taking into account special needs, as defined in Section 17(2) of the Systems Act.

#### 1.3.2 Public participation process

Sessions were held in all the wards during **January to March 2022** to determine the needs of the community.





## 1.4 Five year cycle of the IDP

The first generation IDP's dealt with the period 2002-2007, the second generation IDP's with the period 2007-2012, the third generation IDP's with the period 2012-2017, the fourth generation IDP's with the period 2017-2022 and municipalities entered the fifth five year IDP cycle with the municipal elections in November 2021. The new council that was constituted after the elections immediately started preparing a new five-year IDP. This fifth generation IDP will be effective from **1 July 2022 up to 30 June 2027**.

Municipalities are encouraged and supported by both national and provincial government to develop realistic and credible IDP's that not only comply with relevant legislation but also -

- ☘ are owned by local leadership, municipal management and community as the single strategic plan to direct resources within the Municipality;
- ☘ are driven by the management team and systems within the Municipality with implementation regularly monitored during the year through the performance management system;
- ☘ contain a long term development strategy that can guide investment across the municipal area;
- ☘ provide an investment plan for national, provincial and local government and non-governmental stakeholders to enhance and enable joint planning and resource alignment to improve service delivery to all stakeholders; and
- ☘ include local area plans to localise the strategy and implementation of the IDP.

## 1.5 Annual review of the IDP

In terms of the MSA, Section 34, a Municipality is required to review its IDP annually. Annual reviews allow the Municipality to expand upon or refine plans and strategies, to include additional issues and to ensure that these plans and strategies inform institutional and financial planning.

The IDP has to be reviewed annually. The review process serves as an institutional learning process where stakeholders can meet to discuss the successes and frustrations of the past year. It is not designed to interfere with the long-term strategic orientation of the Municipality to accommodate new whims and additional demands. It remains a strategic process of ensuring the institution remains in touch with their intentions and the environment within which it functions.

Although the implementation of the IDP is monitored through the performance management system, an annual process is required to check the relevance of the strategic plan within a dynamic environment.

The IDP has to be reviewed annually in order to -

- ☘ ensure its relevance as the Municipality's strategic plan;
- ☘ inform other components of the Municipal business process including institutional and financial planning and budgeting; and
- ☘ inform the inter-governmental planning and budget cycle.

The purpose of a review is to -

- ☘ reflect and report on progress made with respect to the five year strategy (and key outcomes) in the IDP;
- ☘ make adjustments to the strategy in the 5 year IDP because of changing internal and external circumstances that impact on the appropriateness of the IDP;
- ☘ determine annual targets and activities for the next financial year in line with the five year strategy; and
- ☘ inform the Municipality's financial and institutional planning and most importantly, the drafting of the annual budget.







## 1.6 Mechanisms for alignment

### 1.6.1 National linkages

#### National Key Performance Areas

The table below indicates the National Key Performance Areas:

KPA	Description
Basic Service Delivery (BSD)	Water, sanitation, refuse removal, roads, storm water, public transport, electricity, land and housing
Municipal Transformation and Institutional Development (MTID)	Organisational transformation to match IDP requirements, internal policies dealing with national priorities, general management practices and training
Municipal Financial Viability and Management (MFVM)	Financial policies, budget management, assets and liability control, and supporting strategies to fund priorities
Local Economic Development (LED)	LED, food security, social infrastructure, health, environment, education and skills development
Good Governance and Public Participation (GGPP)	Public relations, marketing and communication, empowering wards, public participation structures and mechanisms, and service ethics (Batho Pele)

Table 18: National Key Performance Areas

#### National Development Plan (NDP)

The President of SA appointed a National Planning Commission in May 2010 to draft a vision and plan for the country. On 9 June 2011 the Commission released a diagnostic document and elements of a vision statement. On 11 November 2011 the vision statement and the plan was released for consideration. The Commission consulted widely on the draft plan. The National Development Plan was handed to President Zuma in August 2012 and was adopted by Cabinet in September 2012.

The plan focuses on the critical capabilities needed to transform the economy and society. In particular, South Africa must find ways to urgently reduce alarming levels of youth unemployment and to provide young people with broader opportunities.

Given the complexity of national development, the plan sets out six interlinked priorities:

- ☀️ Uniting all South Africans around a common programme to achieve prosperity and equity.
- ☀️ Promoting active citizenry to strengthen development, democracy and accountability.
- ☀️ Bringing about faster economic growth, higher investment and greater labour absorption.
- ☀️ Focusing on key capabilities of people and the state.
- ☀️ Building a capable and developmental state.
- ☀️ Encouraging strong leadership throughout society to work together to solve problems.

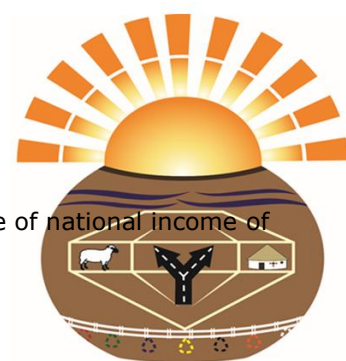
#### The plan in brief

By 2030:

- ☀️ Eliminate income poverty – Reduce the proportion of households with a monthly income below R419 per person (in 2009 prices) from 39% to zero.
- ☀️ Reduce inequality – The Gini coefficient should fall from 0.69 to 0.6.

#### Enabling milestones

- ☀️ Increase employment from 13 million in 2010 to 24 million in 2030.
- ☀️ Raise per capita income from R50 000 in 2010 to R120 000 by 2030. ■ Increase the share of national income of the bottom 40% from 6% to 10%.





- Establish a competitive base of infrastructure, human resources and regulatory frameworks.
- Ensure that skilled, technical, professional and managerial posts better reflect the country's racial, gender and disability makeup.
- Broaden ownership of assets to historically disadvantaged groups.
- Increase the quality of education so that all children have at least two years of preschool education and all children in grade 3 can read and write.
- Provide affordable access to quality health care while promoting health and wellbeing.
- Establish effective, safe and affordable public transport.
- Produce sufficient energy to support industry at competitive prices, ensuring access for poor households, while reducing carbon emissions per unit of power by about one-third.
- Ensure that all South Africans have access to clean running water in their homes.
- Make high-speed broadband internet universally available at competitive prices.
- Realise a food trade surplus, with one-third produced by small-scale farmers or households.
- Ensure household food and nutrition security.
- Entrench a social security system covering all working people, with social protection for the poor and other groups in need, such as children and people with disabilities.
- Realise a developmental, capable and ethical state that treats citizens with dignity.
- Ensure that all people live safely, with an independent and fair criminal justice system.
- Broaden social cohesion and unity while redressing the inequities of the past.
- Play a leading role in continental development, economic integration and human rights.

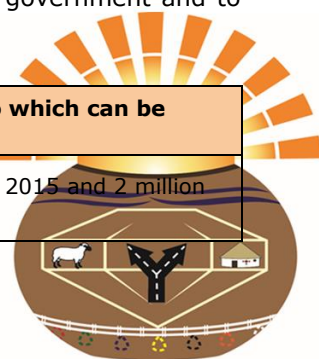
**Critical actions**

- A social compact to reduce poverty and inequality, and raise employment and investment.
- A strategy to address poverty and its impacts by broadening access to employment, strengthening the social wage, improving public transport and raising rural incomes.
- Steps by the state to professionalise the public service, strengthen accountability, improve coordination and prosecute corruption.
- Boost private investment in labour-intensive areas, competitiveness and exports, with adjustments to lower the risk of hiring younger workers.
- An education accountability chain, with lines of responsibility from state to classroom.
- Phase in national health insurance, with a focus on upgrading public health facilities, producing more health professionals and reducing the relative cost of private health care.
- Public infrastructure investment at 10% of gross domestic product (GDP), financed through tariffs, public-private partnerships, taxes and loans and focused on transport, energy and water.
- Interventions to ensure environmental sustainability and resilience to future shocks.
- New spatial norms and standards – densifying cities, improving transport, locating jobs where people live, upgrading informal settlements and fixing housing market gaps.
- Reduce crime by strengthening criminal justice and improving community environments.

**Summary of objectives**

The table below indicates the objectives and actions under each chapter that impact on local government and to which the Municipality can contribute where possible:

Chapter	Outcome	Objectives impacting on local government and to which can be contributed
3	Economy and employment	Public employment programmes should reach 1 million by 2015 and 2 million people by 2030





Chapter	Outcome	Objectives impacting on local government and to which can be contributed
4	Economic infrastructure	The proportion of people with access to the electricity grid should rise to at least 90% by 2030, with non-grid options available for the rest.
		Ensure that all people have access to clean, potable water and that there is enough water for agriculture and industry, recognising the trade-offs in the use of water.
		Reduce water demand in urban areas to 15% below the business-as-usual scenario by 2030.
		Competitively priced and widely available broadband
5	Environmental sustainability and resilience	Absolute reductions in the total volume of waste disposed to landfill each year.
		At least 20 000MW of renewable energy should be contracted by 2030
6	Inclusive rural economy	No direct impact
7	South Africa in the region and the world	No direct impact
8	Transforming human settlements	Strong and efficient spatial planning system, well integrated across the spheres of government
		Upgrade all informal settlements on suitable, well located land by 2030
		More people living closer to their places of work
		More jobs in or close to dense, urban townships
9	Improving education, training and innovation	Make early childhood development a top priority among the measures to improve the quality of education and long-term prospects of future generations.
10	Health care for all	No direct impact
11	Social protection	Ensure progressively and through multiple avenues that no one lives below a defined minimum social floor.
		All children should enjoy services and benefits aimed at facilitating access to nutrition, health care, education, social care and safety.
12	Building safer communities	No specific objective
13	Building a capable and developmental state	Staff at all levels has the authority, experience, competence and support they need to do their jobs.
		Relations between national, provincial and local government are improved through a more proactive approach to managing the intergovernmental system.
14	Fighting corruption	A corruption-free society, a high adherence to ethics throughout society and a government that is accountable to its people.
15	Nation building and social cohesion	Our vision is a society where opportunity is not determined by race or birthright; where citizens accept that they have both rights and responsibilities. Most critically, we seek a united, prosperous, non-racial, non-sexist and democratic South Africa.

Table 19: Summary of the Objectives of the NDP

### Back-to-Basics

The Minister of Cooperative Governance and Traditional Affairs (COGTA) introduced the Back to Basics approach at the Presidential Local Government Summit on 18 September 2014. In presenting the approach the Minister also pronounced the national plan of action to roll-out the programme with the aim of addressing challenges facing municipalities in a sustainable manner. This approach was adopted at the summit as the framework for the implementation of targeted measures towards improving the functioning of municipalities and sustainable provision of services to the citizens.





After the summit the National COGTA stated with the task of preparing for the implementation of the approach in each of the nine provinces. These preparations have culminated in the development of the back to basics conceptual framework and the operationalization plan that provides the foundation for the onward implementation of the approach.

At the most basic level National Government will expect municipalities to:

- 🌐 Put people and their concerns first and ensure constant contact with communities through **effective public participation** platforms. The basic measures to be monitored include:
  - Regular ward report backs by councillors
  - Clear engagement platforms with civil society
  - Transparent, responsive and accountable
  - Regular feedback on petitions and complaints
  - The regularity of community satisfaction surveys carried out.
- 🌐 Create conditions for decent living by consistently delivering **municipal services to the right quality and standard**. This includes planning for and delivery of infrastructure and amenities, maintenance and upkeep, including the budgeting to do this. Ensure no failures in services and where there are, restore with urgency. Municipalities are expected to perform the following basic activities, and the performance indicators will measure the ability of our municipalities to do so:
  - Develop fundable consolidated infrastructure plans.
  - Ensure Infrastructure development maintenance (7% OPEX) and reduce losses.
  - Ensure the provision of free basic services and the maintenance of indigent register
  - National and Provincial Rapid Response and technical teams will be established and strengthened and service delivery interruptions will be monitored at a national level.
- 🌐 Be well governed and demonstrating **good governance** and administration - cutting wastage, spending public funds prudently, hiring competent staff, ensuring transparency and accountability. Municipalities will be constantly monitored and evaluated on the following basics:
  - Clear delineation of roles and responsibilities
  - Functional structures.
  - Transparency, accountability and community engagement
  - Proper system of delegation to ensure functional administration
  - The existence and efficiency of anti-corruption measures.
  - The extent to which there is compliance with legislation and the enforcement of by laws.
  - The rate of service delivery protests and approaches to address them.
- 🌐 Ensure **sound financial management** and accounting, and prudently manage resources so as to sustainably deliver services and bring development to communities. Performance against the following basic indicators will be constantly assessed:
  - Proper record keeping and production of annual financial statements.
  - Credit control, internal controls and increased revenue base
  - Wasteful expenditure including monitoring overtime kept to a minimum.
  - Functional Supply Chain Management structures with appropriate oversight
  - The number disclaimers in the last three – five years.
  - Whether the budgets are cash backed.
- 🌐 Build and maintain **sound institutional and administrative capabilities**, administered and managed by dedicated and skilled personnel at all levels. The basic requirements to be monitored include:
  - Competent and capable people and performance management.
  - Functional delegations.
  - Regular interactions between management and organised labour.



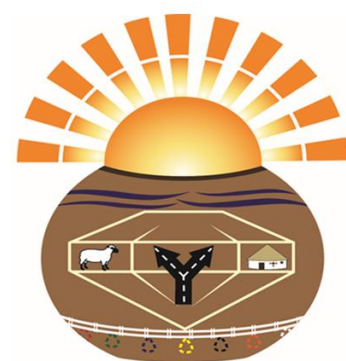


- Shared scarce skills services at district level.
- Realistic organograms aligned to municipal development strategy.
- Implementable human resources development and management programmes.

### 1.6.2 District linkages

The strategic objectives of the Pixley ka Seme District Municipality are as follow:

- ☀ Compliance with the tenets of good governance as prescribed by legislation and best practice.
- ☀ To provide an independent and objective internal audit assurance and consulting service to add value and to improve the administrative operations of all the municipalities in the district through an approach that is systematic and disciplined.
- ☀ Promote economic growth in the district.
- ☀ To provide a professional, people centered human resources and administrative service to citizens, staff and Council.
- ☀ Administer finances in a sustainable manner and strive to comply with legislative requirements to achieve a favourable audit outcome.
- ☀ To provide disaster management services to the citizens.
- ☀ To provide municipal health services to improve the quality of life of the citizens.
- ☀ Guide local municipalities in the development of their IDP's and in spatial development.
- ☀ Monitor and support local municipalities to enhance service delivery.





## CHAPTER 2: LEGAL REQUIREMENTS

Municipalities function within an extensive legislative and policy framework that provides prescripts and guidelines for municipal actions according to constitutional obligations. In this regard, all municipalities must align their budget and programmes with national developmental and institutional policy directives that are mainly being guided by the constitution.

The **Constitution of the Republic of South Africa** outlines the type of local government needed. Sections 152 and 153 of the Constitution describe the following objectives of local government:

- ☀ To ensure the sustainable provision of services;
- ☀ To provide democratic and accountable government for all communities;
- ☀ To promote social and economic development;
- ☀ To promote a safe and healthy environment;
- ☀ To give priority to the basic needs of communities, and
- ☀ To encourage involvement of communities and community organisations in matters of local government.

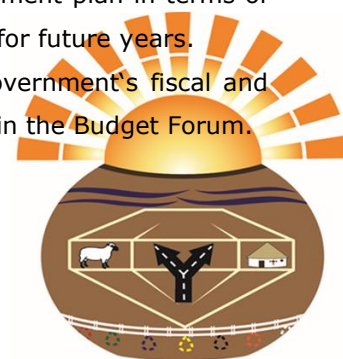
The Constitution supersedes all legislative frameworks and the following legislation has been developed to guide municipalities as to its mandate, function and mechanisms to implement its constitutional mandate:

- a) The **MSA** requires municipalities to develop Integrated Development Plans that will guide the direction and content of potential development within the relevant council's area of jurisdiction, and must be reviewed annually. In addition the Act also stipulates the IDP process and the components of the IDP.
- b) The **Local Government: Municipal Planning and Performance Management Regulations (2001)** sets out the minimum requirements for an Integrated Development Plan. Regulation 2(1) states that the Municipality's IDP must at least identify:
  - ☀ The institutional framework, which must include an organogram required for the implementation of the Integrated Development Plan;
  - ☀ Any investment initiatives in the Municipality;
  - ☀ Any development initiatives in the Municipality, including infrastructure, physical, social and institutional development;
  - ☀ All known projects, plans and programmes to be implemented within the Municipality by any organ of the state, and
  - ☀ The key performance indicators set by the Municipality.

Regulation 2(3) **Local Government: Municipal Planning and Performance Management Regulations (2001)** sets out matters/issues that must be reflected in the financial plan that must form part of the integrated development plan.

Section 21(2) of the **Municipal Finance Management Act (Act 56 of 2003) (MFMA)** states that, when preparing the annual budget, the Mayor of a Municipality must:

- ☀ Take into account the Municipality's Integrated Development Plan.
- ☀ Take all reasonable steps to ensure that the Municipality revises the integrated development plan in terms of section 34 of the MSA, taking into account realistic revenue and expenditure projections for future years.
- ☀ Take into account the national budget, the relevant provincial budget, the national government's fiscal and macroeconomic policy, the annual Division of Revenue Act and any agreements reached in the Budget Forum.
- ☀ Consult with the relevant authorities.



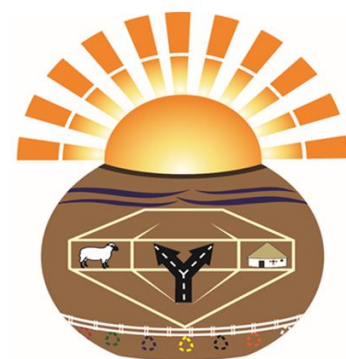


The drafting, implementation and review of the IDP on an annual basis is mandatory for all municipalities in terms of the relevant legislation, and it is therefore important to briefly outline this legal framework.

The Integrated Development Plan, adopted by the Council of the Municipality, is the key strategic planning tool for the Municipality. It is described in the Municipal Systems Act (MSA) as:

- 35(1) (a) "...the principal strategic planning instrument which guides and informs all planning, development and all decisions with regard to planning, management and development in the municipality";
- (b) "binds the municipality in the executive authority..."

Draft





## CHAPTER 3: SITUATIONAL ANALYSIS

This chapter includes details of the current status of the Umsobomvu Municipality in order to identify the current position and what needs to be addressed.

### 3.1 Spatial Analysis

The Umsobomvu Municipality does have an (outdated) Municipal Spatial Development Framework (MSDF). However, reference is made to the requirement in terms of Section 20(2) of the Spatial Planning and Land Use Management Act, 2013 (Act 16 of 2013) (SPLUMA) that an MSDF must be prepared and approved as part of the municipality's Integrated Development Plan (IDP) and in accordance with the Local Government Municipal Systems Act, 2000 (Act 32 of 2000) (MSA).

The contents of an MSDF are listed in Sections 20 and 21 of SPLUMA,<sup>1</sup> whereas the procedural and content requirements regarding the drafting, amendment and adoption of the IDP, are specified in the MSA. In this regard, the new set of planning legislation does confirm this process as the same process to be used for the drafting, amendment and adoption of the MSDF. This also means that the specifications in Section 34 regarding the annual review by a municipality of its Integrated Development Plan, apply to the municipal spatial development framework. When considering this specification, it is important to note the different timelines in the respective planning and implementation horizons, i.e. 5 years for the IDP and up to 20 years in the MSDF.

In the MSDF, the growth and development in the municipal area was based on an economic growth rate of 3%, an annual population growth rate of 1% and the town of Colesberg being considered as the 'Travelers' oasis' between Gauteng and Cape Town.

It must be noted that the Pixley ka Seme District Municipality and the Northern Cape Government do have Spatial Development Frameworks for their respective areas of jurisdiction. In the interests of brevity, the following section includes only a summary of key spatial elements of the Northern Cape and the district – elements that have relevance to urban and rural development in the Umsobomvu Municipality.

#### Northern Cape Provincial Spatial Development Framework, 2018

This SDF does build on the previous framework adopted in 2012. Identified spatial challenges and opportunities include renewable energy production as a dominating infrastructure activity within the province, which requires clear guidance, management and maintenance, to ensure it does not negatively affect the aesthetics and tourism potential of the province. One of the core values of the SDF is the optimum use of existing resources. In this regard, it is stated that renewable energy sources (e.g. wind, solar thermal, biomass, and domestic hydro-electricity generation) are to comprise 25% of the province's energy generation capacity by 2020 (a repeat of the policy directive in the previous SDF).

The current SDF adds the undertaking to conduct Strategic Environmental Assessments to incentivise and streamline administrative and development processes. Another proposal is to develop a Master Infrastructure Plan to align and coordinate infrastructure investment.

<sup>1</sup> Also see the SDF Guidelines, September 2014, as commissioned by the national Department of Rural Development and Land Reform.







The SDF also does give effect to the creation of Spatial Planning Categories (SPC) as part of a Provincial SPC plan to serve as a basis for detailed designation at the district and local level in accordance with defined sub-categories. In this regard, the category of SPC F: Surface Infrastructure has been added. The description provided for this land use includes the following:

- ☀️ Promote the development of renewable energy supply schemes.
- ☀️ There is a national electricity supply shortage and the country is now in a position where it needs to commission additional plants urgently. Consequently, renewable energy projects are a high priority.
- ☀️ Develop and institute innovative new energy technologies to improve access to reliable, sustainable and affordable energy services with the objective to realize sustainable economic growth and development. The goals of securing supply, providing energy services, tackling climate change, avoiding air pollution and reaching sustainable development in the province offer both opportunities and synergies which require joint planning between local and provincial government as well as the private sector.

Note that the Spatial Development Framework for the Pixley ka Seme district, was prepared in 2007, and hence, does not include the bioregional planning approach, recent private project investments, recent changes to the municipal boundaries within the district, and/or any reference to the Spatial Planning and Land Use Management Act, 2013 (Act 16 of 2013). In this regard, we include only the following vision as advocated in the district Spatial Development Framework: "We, Pixley ka Seme District Municipality, commit ourselves to be a developmental municipality where the quality of life of all people in the district will be improved."

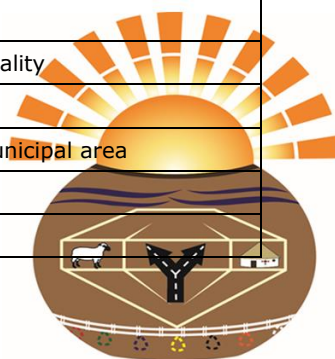
### 3.2 Geographical Context

The jurisdiction of the Umsobomvu Municipality covers an area of 6 819km<sup>2</sup>, which is also 6% of the total area of 102 766km<sup>2</sup> that constitutes the Pixley ka Seme District Municipality. The Umsobomvu Municipality is the eastern-most local municipality within the district and the Northern Cape Province, and borders on the Eastern Cape and Free State provinces. The main town is Colesberg which is located more or less in the middle of the municipal area. The two other settlements, viz. Norvalspont and Noupoort, are located close to the northern and southern boundaries of the municipal area, respectively. Colesberg is the main town in the municipal area with more than 60% of the total population residing in the town.

The Umsobomvu municipal area is bisected by a national road, viz. N1 and is situated almost halfway between Gauteng and Cape Town, and about 230km south of Bloemfontein (in the Free State). The most prominent link between Colesberg and other towns within the district, i.e. to the west, would be the link with Hanover and Richmond along the N1. Apart from the N1, the other prominent feature regarding road infrastructure, is the N10 that starts at Colesberg, running for about 450km in a southerly direction towards Port Elizabeth. Kimberley, the administrative 'capital' of the Northern Cape, is located about 280 km north of Colesberg and is 'reachable' by travelling through the Free State province.

The table below lists some key points as summary of the geographic context within which integrated development planning for the municipality is performed:

Geographic summary	
Province name	Northern Cape
District name	Pixley ka Seme
Local municipal name	Umsobomvu Municipality
Main town	Colesberg
Location of main town	Central to the rest of the municipal area
Population size of main town (as a % of total population)	More than 60%
Major transport routes	N1, N10, N12





Geographic summary	
Extent of the municipal area (km <sup>2</sup> )	6 819 km <sup>2</sup>
Nearest major city and distance between major town/city in the municipality	Bloemfontein (about 230 km)
Closest harbour and main airport to the municipality	Port Elizabeth; Bloemfontein
Region specific agglomeration advantages	Agriculture; Convergence of key national routes; Orange River flowing on the northern side of the municipal area
Municipal boundary: Most northerly point:	30°13'31.45" S 24°56'39.16" E
Municipal boundary: Most easterly point:	30°47'14.90" S 25°32'25.75" E
Municipal boundary: Most southerly point:	31°24'45.10" S 24°34'20.93" E
Municipal boundary: Most westerly point:	31°22'33.41" S 24°31'21.00" E

Table 20: Geographical Context

### 3.3 Environmental Context

In this section, insight is gained into the environmental context within which integrated development planning must occur, though a high-level summary of the key elements of the environment.

The Umsobomvu municipal area does not include areas that can be classified as being particularly environmentally sensitive due to the very limited (if any) occurrence of Red Date species, wetlands, water sources and terrestrial ecosystems. The table below provides a summary of the environmental context of the municipal area:

Environmental summary	
Main environmental regions in the municipality	Grassland and Nama-Karoo biome: Approximately 250 million years ago the Karoo was an inland lake fringed by cycads and roamed by mammalian reptiles. Today, it is a geological wonderland with fossilised prints of dinosaurs and other fossils. It is one of the largest wool and mutton producing regions in South Africa.
List of government owned nature reserves	Doornkloof Nature Reserve: a 9388ha nature reserve on the south-eastern banks of the Vanderkloof Dam; Rolfontein Nature Reserve
Main river within the municipality	Orange River that flows along the northern boundary of the municipality
Heritage sites within the municipality	There are a total of 22 places with significant heritage value (i.e. provincial heritage sites and public monuments) within Colesberg and 4 in Noupoort.
Status of the Environmental Management Plan	No plan available

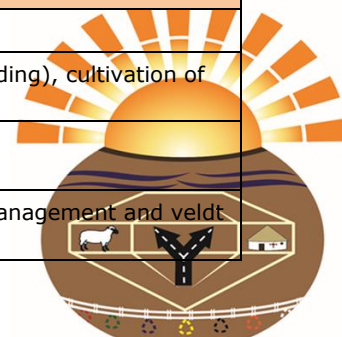
Table 21: Environmental Context

### 3.4 Biophysical Context

In this section, further insight is gained into the environmental context, and in particular into the biophysical elements thereof, within which integrated development planning must occur, though a high-level summary of the key elements.

The municipal area can be considered as a homogeneous environmental area, i.e. limited mix of species in ecosystem. The area is a micro bioregion covered by plains, hills and lowlands with a moderate climate. According to SANBI data, the municipal area does not include any Critical Biodiversity Area. The table below provides a summary of the biophysical context of the municipal area:

Biophysical context	
List of major river streams	Orange River
Main agricultural land uses within the municipality	Livestock production (e.g. horse breeding), cultivation of maize and lucerne
(Possible) demand for development that will influence the transformation of land use	Renewable energy
Existing pressure from land use impacts on biodiversity	Renewable energy, livestock grazing management and veldt management





Biophysical context	
Current threats on alien flora species and mitigation processes in place	Grassland and Nama-Karoo biome
List of fauna species within the municipal area	Variety of game species, e.g. Springbok and Eland; Riverine Rabbit ( <i>Bunolagus monticularis</i> )
Any coastal areas within the municipality	No
Average rainfall for the municipal area	300 mm per annum
Minimum and maximum average temperature for both winter and summer months in the municipality	Summer average - 24° and Winter average - 14°

Table 22: *Biophysical Context*

### 3.5 Infrastructural Context

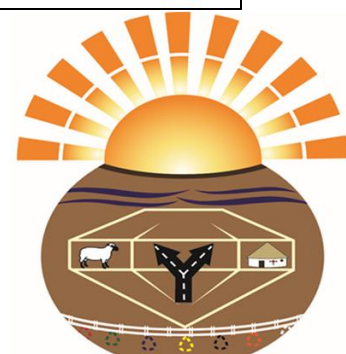
#### 3.5.1 Infrastructural Summary

In this section, insight is gained into the infrastructural context within which integrated development planning must occur, though a high-level summary of the respective infrastructure components that 'serves' the communities.

The Umsobomvu Municipality faces a significant human settlement challenge. In this regard, the effective and sustainable use and development of land is subject to the availability, standard and quality of service infrastructure. For example, houses cannot be built where water, electricity, sewerage and other municipal services are not available. The table below provides a summary of the infrastructure within the municipal area:

Infrastructural summary	
Major service backlog areas within the municipality	Sanitation and water services
Service areas where there are a lack of maintenance according to the priority needs	Sanitation and water infrastructure
Status of Master Plans	See paragraph 3.12
Current condition of roads within the municipality	Tarred roads – good; gravel roads - poor
Current public transport services provided in the municipality according to modes used often	Minibus/taxi, bus and train
Areas threatened by poor storm water management (areas prone to flooding according to priority)	All urban areas
Water services conditions (blue drop report)	Slow progress in achieving blue drop status
Percentage with access to water (suitable for human usage)	45,1%
Waste disposal status and condition	Under-resourced staff and infrastructure
Existing landfill registration site status in the Municipal area (EIA's status)	Not compliant
Ways of reducing waste and water loss	Under investigation
Condition of Waste-water Treatment Works (green drop report)	Slow progress in achieving green drop status
Major development projects of significance in the municipality that have an effect on the existing service delivery situation	Housing delivery
Major developments restricted due to a lack of bulk services in the municipality	Housing delivery
Condition of electrical service provision (reliability, major substations and internal infrastructure)	Good

Table 23: *Infrastructure Summary*





### 3.5.2 Services and Backlogs

The tables below reflect a challenge to provide the basic services to all households residing within the municipal area:

Population grouping	Services in 2020 (and remaining backlogs)					
	Total (HHs)	Housing (Formal housing (brick/ concrete block structure)	Electricity (for lighting)	Refuse removal (once a week)	Sewerage (Flush toilet (connected to sewerage system)	Water (Piped (tap) water inside dwelling/ institution)
Black-African	5 959	4 707	5 299	4 840	3 830	2 364
Coloured	2 308	1 877	1 829	1 579	1 701	1 020
Asian	57	49	57	48	48	38
White	603	576	590	397	530	538

Table 24: Services and Backlogs (Census 2011)

## 3.6 Social Context

In this section, insight is gained into the social context within which integrated development planning must occur, though a high-level summary of the key socio-economic and demographic aspects of the communities.

### 3.6.1 Social Summary

It is evident from the information below that the mobility of individuals is restricted by the absence of a public transport system and long distances between towns. This situation is a huge stumbling block in the development of human and social capital owing to limited access to information and opportunities. The table below provides a summary of the municipality’s social context:

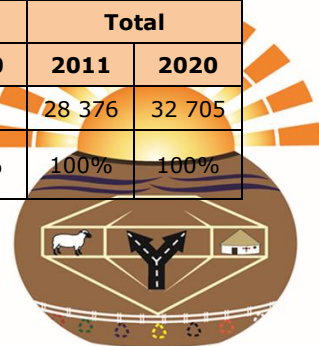
Social context (2020)	
Population	32 705
Number of households	8 927
HIV positive	3 204 (10% of population)
Aids deaths	33
Other deaths	288
Unemployment rates within the municipal area	36,6%
Labour force participation rate	49,1%
Gini coefficient (2019)	0,6
Major travelling modes for the municipal community (by priority usage)	Foot, Car as a passenger, Car as a driver, Minibus/taxi, Bus, Bicycle, Train
Transportation needs to serve the public transport sector	Reliable and cheap short and long-distance travel modes
Public transport areas of need and mode type that could link development corridors or development areas	Bus

Table 25: Social Context

### 3.6.2 Demographics of the Municipality

The demographics of the municipal area are indicated in the table below:

Indicators	Black-African		Coloured		White		Asian		Total	
	2011	2020	2011	2020	2011	2020	2011	2020	2011	2020
Population size	17 752	21 413	8 675	9 506	1 606	1 601	156	185	28 376	32 705
Proportional share of total population	63%	65,4%	27,4%	29%	8%	4,8%	0,6%	0,5%	100%	100%





Indicators	Black-African		Coloured		White		Asian		Total	
	2011	2020	2011	2020	2011	2020	2011	2020	2011	2020
Population growth rate (2011-2020)	-	20%	-	9,5%	-	-0,3%	-	18,5%	-	15,2%
Number of households by population group	4 970	5 959	2 132	2 308	624	603	48	57	7 841	8 927

Table 26: Demographics of the Municipality

The Black-African grouping experienced the highest growth rate between 2011 and 2020, followed by the Asian population but with the latter grouping limited in numbers. It is important to note the composition of the population with specific reference to the Black-African and Coloured groupings. In this regard, the Black-African grouping was 63% of the total population in 2011 and 65,4% in 2020. The Coloured grouping also experienced an increase in the percentage share of the total population from 2011 to 2020. Together, these groupings comprised more than 90% of the population since 2001, a trend that will continue and strengthen. Hence, key questions in considering any future growth and development path for Umsobomvu should be the extent of the resources used by and allocated to these groupings, and whether this occurs on well-located land or on peripheral land.

### 3.6.3 Education Levels

The number of persons with no schooling in the Umsobomvu municipal area in 2020 is less than in 2010, i.e. an improved situation. However, there were more persons with no schooling in 2019 and 2020 compared to the preceding years. For example, in 2017, only 3 383 persons had no schooling. The number of functionally illiterate persons in the municipal area displays the same upward trend in recent years. The biggest success in education is the substantially more persons with matric in 2020 if compared to 2010 and 2015. The education levels in the municipal area are indicated in the table below.

Persons	2010	2015	2020
No schooling	4 075	3 409	3 520
Matric	3 171	4 201	4 892
Higher education (certificate with Grade 12)	142	176	193
Functionally illiterate	12 357	12 039	12 434

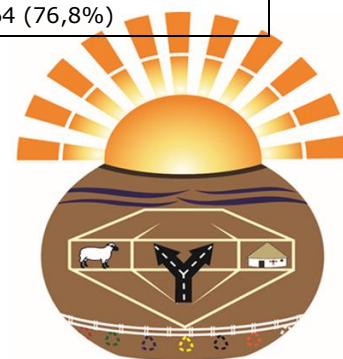
Table 27: Education Levels

### 3.6.4 Service Delivery Levels

Regarding service provision, there has been an improvement in the provision of electricity for lighting from 2011 to 2020 by a small margin. The proportion of households with flush toilets connected to the sewerage system and those with piped water inside dwellings have decreased slightly, while the provision of refuse removal to households has increased slightly. The service delivery levels in the municipal area indicated in the table below:

Service (% share of households)	2011	2020
Electricity	6 801 (86,7%)	7 775 (87%)
Flush toilets	5 388 (68,7%)	6 109 (68%)
Water (piped water)	3 538 (45,1%)	3 961 (44%)
Refuse removal (removed once a week)	5 985 (76,3%)	6 864 (76,8%)

Table 28: Service Delivery Levels





### 3.6.5 Health

The number of health facilities in the municipal area decreased in recent years. There were less facilities considering 'other primary health care centres', 'EHS Prov Service', 'other health facilities' and 'EMS Station'. The health care facilities in the municipal area are indicated in the table below:

Facility	2019
District Hospital	1
Other hospitals	1
Step down facility	1
Community Health Centre	1
Clinic	5
Other primary health care centres	1 (2 in 2015)
EHS LG Service	1
EHS Prov Service	0 (1 in 2015)
Other health facilities	3 (4 in 2013)
Correctional centre	1
EMS Station	2 (3 in 2013)

Table 29: Health Care

### 3.6.6 Social Grants<sup>2</sup>

Social grants remain a vital safety net, particularly in the poorest provinces. The rollout of the special COVID-19 Social Relief of Distress grant (SRD) in 2020 has played a central role in protecting individuals and households against the loss of income during this period. The table below includes percentage of individuals and households benefiting from social grants per province, 2020. Grant beneficiaries were most common in Eastern Cape (45,5%) and Limpopo (44,5%) and least widespread in Gauteng (24,1%) and Western Cape (26,0%). In the Northern Cape, 36.3 % of the population received government support.

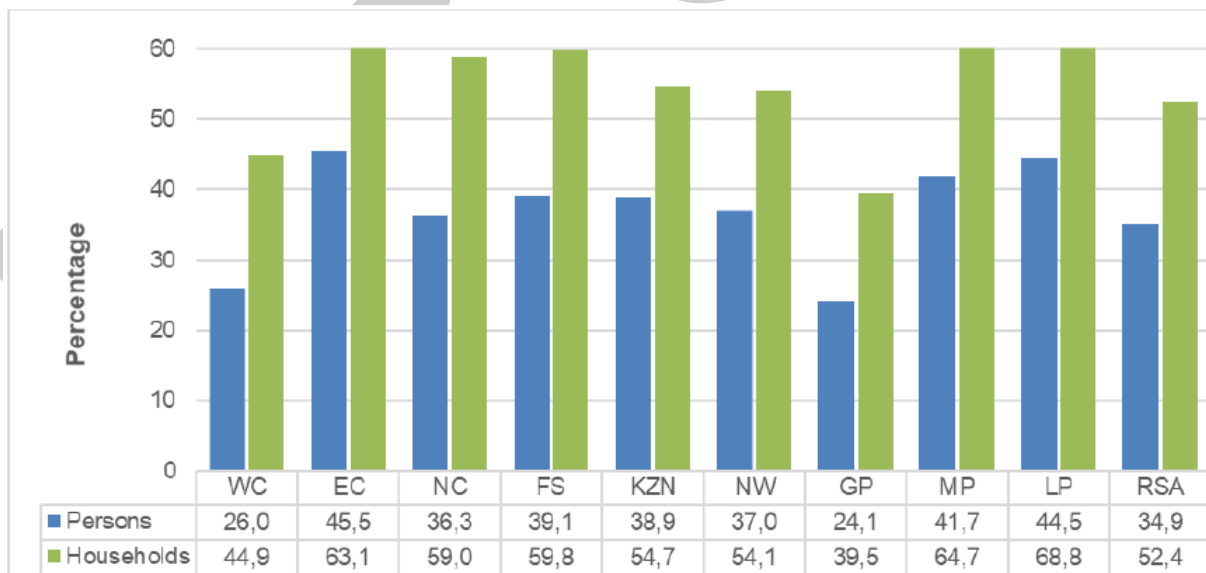
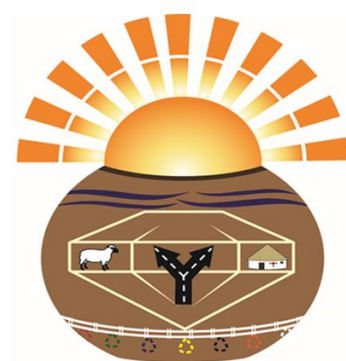


Table 30: Social Grants

<sup>2</sup> General Household Survey, 2020.





### 3.6.7 Housing

One can discern from the table below that the percentage of households living in formal housing (brick or concrete block structures) decreased if compared to the number in 2011, while the proportion of households occupying informal structures also decreased by a smaller margin over the same period. About 80% of all households resided in formal structures in 2020.

Dwellings (% share of allhouseholds)	2011	2020
Formal dwellings	6 916 (88,8%)	7 208 (80,7%)
Informal dwellings	868 (11,2%)	971 (10,8%)

Table 31: Dwellings

### 3.6.8 Crime Statistics

The following table indicates 2021 crime statistics in the Umsobomvu Municipality municipal area which shows a remarkable decrease in the crime rate in recent years.

Safety and security – actual number of crimes in 2021				
Serious crimes	Driving under the influence	Drug-related crime	Murders	Sexual offences
825: was 1027 in 2018	2: was 20 in 2018	14: was 90 in 2018	10: was 12 in 2018	29: was 42 in 2018

Table 32: Crime Statistics

## 3.7 Economical Context

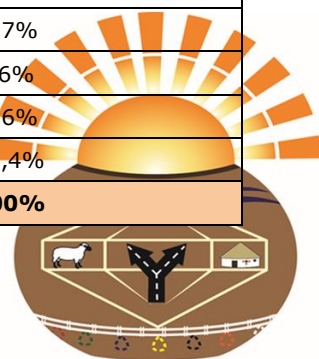
In a provincial context, the percentage share contribution of output at basic prices (using current prices) by the Umsobomvu economy was a mere 1,3% of the total output in the Northern Cape. A similar scenario exists when considering the share of gross value added at basic prices, i.e. the local economy is very small relative to the provincial economy. Even at district level, the Umsobomvu Municipality is relatively small, making up only 13,2% of Gross Domestic Product in the Pixley ka Seme District Municipality in 2020. As mentioned, this contribution is a fraction of the Northern Cape Province's economy.

### 3.7.1 GDP of the Municipality

The economic activities in the Umsobomvu municipal area are dominated by (1) agriculture, (2) community, social and personal services, (3) financial, insurance, real estate and business services. These economic subsectors have contributed 50% of the total economic output (at basic prices) in the municipal area in 2020, which is an increase compared to the 46% contribution in 2015. The table below provides a summary of the 2020 data of the economic subsectors in the municipal area:

Industry	Rands ('000)	%
Agriculture	567	17,2%
Mining	2	0,06%
Manufacturing	42	1,2%
Electricity, gas and water supply	427	12,9%
Construction	245	7,4%
Retail trade	397	12%
Transport and communication	255	7,7%
Financial, business services	529	16%
General government	286	8,6%
Social and personal services	541	16,4%
<b>Total</b>	<b>3 291</b>	<b>100%</b>

Table 33: GDP of the Umsobomvu Municipality (2020)





The area is known as an agricultural area dedicated almost entirely to keeping horses and merino sheep. Agriculture is the largest subsector of the economy. About one quarter of the economy is situated in the services subsectors. It is therefore an imperative for the municipality (in alignment with the other two spheres of government) to ensure that these services (e.g. government, health, education) are maintained and enhanced to foster growth in other economic subsectors.

A Location Quotient provides an indication of the comparative advantage of an economy in terms of its production and employment. An economy has a Location Quotient larger or smaller than one, or a comparative advantage or disadvantage in a particular sector when the share of that sector in the specific economy is greater or less than the share of the same sector in the aggregate economy. The Umsobomvu Municipality (in 2020) had a relatively high comparative disadvantage in the primary sector compared to the province (0.36; was 0.33 in 2015) and the district (0.562; was 0.55 in 2015), but a comparative advantage to the country as whole (1.35; was 1.15 in 2015), i.e. improved comparative production and employment in the local economy. At the secondary level, the 2020 Location Quotient for the municipality shows a comparative advantage versus the district (1.4; was 1.3 in 2015) and the province (1,6), but a comparative disadvantage nationally (0.8). An assessment of the tertiary sector suggests a comparative advantage compared to the district (1.06; was 1.04 in 2015), the province (1.2; was also 1.2 in 2015) as well as the country as a whole (1.0, was 1.04 in 2015).

A Tress analysis determines the level of diversification or concentration of the economy for a geographical area. A Tress Index of zero represents a totally diversified economy, while an Index of closer to 100 indicates a more concentrated or vulnerable economy to exogenous variables, such as adverse climatic conditions, commodity price fluctuations, etc. The 10 industry Tress Index (in 2020) for the Umsobomvu economy hovers around 44, which suggests a slightly concentrated economy but diversification amongst certain economic sectors. The inclusion of additional subsectors to represent either 22 or 50 industries (78.2 and 80.7 respectively), result in rather different outcomes, whereby the local economy is more vulnerable and susceptible to exogenous factors.

### 3.7.2 Employment Status

The overall results with regard to the current employment status of the working age population worsened since 2015. In 2015, about 53% of the working age population, were formally employed with about 47% classified as not economically active. In 2020 and for the same grouping, only about 49% were formally employed which is a significant percentage decrease since 2015. This is also reflected in the unemployment rate of 36.6% in 2020 versus a 32.3% rate in 2015. In this regard, any unemployment rate, irrespective of how large, has serious repercussions for the ability of the residents to pay for their daily needs and for municipal services. Owing to the high numbers of unemployed persons, other main sources of income are pension/welfare payments. The employment status of the available workforce/economically active group in the Umsobomvu municipal area is listed in the table below:

Description	Number 2007	% 2007	Number 2011	% 2011	Number 2020	% 2020
Employed (formal)	4 280	34%	6 117	37.0%	4 563	24.5%
Unemployed	3 165	25%	3 018	18.1%	3 668	19.7%
Not economically active	5 270	41%	7 491	45.0%	10 377	55,7%
<b>Total</b>	<b>12 715</b>	<b>100%</b>	<b>16 626</b>	<b>100%</b>	<b>18 608</b>	<b>100%</b>

Table 34: Employment Status (2020)

### 3.7.3 Investment typology

In a 2011 research study called "Development Potential of Urban Settlements in the Northern Cape" by Van der Merwe, I.J., and Zietsman, H.L. regarding the investment potential of municipalities and settlements in the Northern Cape, a set of indicators was developed and used to determine the development/growth potential and human needs at two functional levels, i.e. municipal and settlement.







The indicators were grouped as follows with the components of each grouping in brackets:

- ☀ Resource index (natural and human resources),
- ☀ Infrastructure index (transportation, communication and institutional services), and
- ☀ Economic index (economic sectors, commercial services, market and accessibility potential and property market).

The tables below include the findings of the study regarding the development potential combined with the human need factor for the Umsobomvu Municipality and the three main settlements.

Development index	Investment potential
Resource	High
Infrastructure	Medium
Economic	Medium
<p><i>High (Have the potential to grow at a sustainable and powerful rate in line with the capacity of available resources)</i>  <i>Medium (Consistent and moderate growth prevails and certain sectors of the economy show signs of growth, or have the potential for it)</i></p>	

Table 35: Composite Indices Applied for Umsobomvu Municipality

Town	Development index	Investment potential
Colesberg	Resource	High
	Infrastructure	Very high
	Economic	High
Noupoort	Resource	High
	Infrastructure	High
	Economic	High
Norvalspont	Resource	Medium
	Infrastructure	Medium
	Economic	Medium

Table 36: Composite Indices Applied to Towns in the Umsobomvu Municipal Area

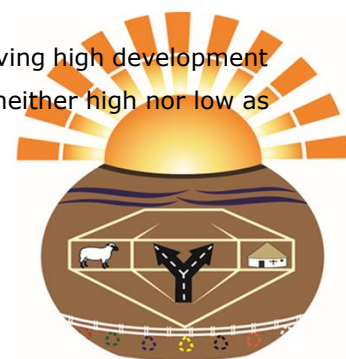
Not considered together with the development potential, the human development needs index for the Municipality is measured as high, owing to, for example, the occurrence of low matriculation pass rates, high proportions under the mean level of living index, high rates of HIV/Aids and high percentages receiving social grants. The table below lists the human development index for each of the three towns:

Human development needs index	Vulnerability need
Colesberg	High
Noupoort	Medium
Norvalspont	High

Table 37: Human Development Needs Index of Settlements

By combining the findings on the development/growth potential and human needs, the preferred type of (public) investment was identified to stimulate economic growth and social advancement. In this regard, a medium development potential and a high human need was identified in the Umsobomvu Municipality. This implies an investment strategy to stimulate infrastructure and social and human capital as best return on investment in these three forms of 'development capital'.

The preferred locations for these investments are the towns of Colesberg and Norvalspont (having high development potential and high human needs), with Noupoort classified as transitional, i.e. a town that is neither high nor low as far as development potential & human needs are concerned.





### 3.8 Strategic Context

The following section includes a summary of the strategic nature of local resources and the use thereof, as a competitive advantage of the Umsobomvu Municipality.

#### 3.8.1 Strategic Summary

In the table below, the strategic nature of the local resources is described as beneficial to serve as the catalyst for investment:

Strategic summary	
Location in terms of major transport nodes (nationally and district wide)	Excellent; Colesberg is a convergence point of three national roads
Comparative advantage towards economic development potential within the direct boundaries of the municipality	The SKA development places significant restrictions on farming and farming communities with a possible 'transfer' of agricultural activities to the municipal area
Location in terms of the Provincial Growth and Development Strategy	Sidelined, owing to the 'remoteness' of the municipal area as an economic hub, and a marginal contribution to GDP
Major tourism and development corridors within the municipality and how these corridors are being explored for further development	National road corridors; tourism is one of the main economic sectors
Existing contribution to the GDP of the Province	About 6%
What has been done to create an enabling environment for investors within the municipality	Promote the development of the tourism sector and optimise investment in the education sector

Table 38: Strategic Summary

#### 3.8.2 Possible Opportunities

The following possible opportunities could be utilised:

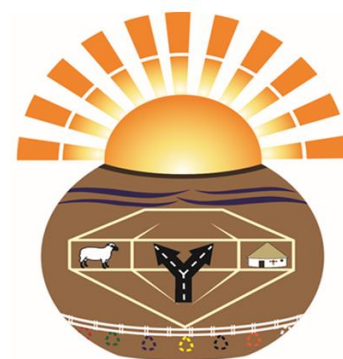
Corridor/niche/action	Economic sector	Area
Optimising the strategic location regarding the N1-transport corridor	Transport	Municipal area
Expanding the 'reach' of Colesberg serving as "agricultural service centre"	Agriculture	Colesberg
Understanding the impact of significant environmental changes owing to long-term structural changes (such as climate change, energy crises and other shifts)	(Cross-cutting)	Municipal area
Expanding the economy of scale of Colesberg	(Cross-cutting)	Colesberg
Keeping the diverse road network in a good condition	Transport	Municipal area
Understanding the potential of partnerships between authorities with regard to the planning and development of the Gariep Dam	(Cross-cutting)	Municipal area
Allowing investment in renewable energy resource generation	Construction; Electricity	Municipal area

Table 39: Possible Opportunities

#### 3.8.3 Developmental Direction for Urban Areas

Colesberg is a typical Karoo town which consists of a small middle class (including black and/or coloured government officials), a few emerging entrepreneurs and with the majority of the remaining population depending on government grants. The town is further characterised by the following:

- Spatial fragmentation and racial segregation,
- Weak property markets owing to low demand,
- Low urban dwelling densities but high population densities in certain urban areas,
- Forming of higher activity nodes next to development corridors,
- Environmental degradation,
- Inadequate public transport leading to high pedestrian volumes,





- Weak local economic multipliers and high levels of “leakage” for services to other towns/cities, and
- Out-migration of skilled workers.

In the table below lists the investment opportunities of Colesberg.

Town	Growth direction
Colesberg	High development potential and high human needs

Table 40: *Developmental direction for the main town*

### 3.9 The Organisation

#### 3.9.1 Council

The Council of Umsobomvu municipality comprises of 13 elected councillors, made up from 7 ward councillors and 6 proportional representatives (PR) councillors elected based on the proportionality of votes cast for the respective parties. The table below categorises the councillors within their specific political parties:

Name of Councillor	Capacity	Political Party	Representing or Proportional
M.S. Toto	Mayor and of Chair Executive Committee	ANC	PR
N.D. Stafa	Speaker	ANC	PR
W. Minnie	Member Technical Services Portfolio Committee	ANC	Ward Councillor
V.P. Harmse	Member Finance Portfolio Committee and MPAC	ANC	Ward Councillor
B. Mangaliso	Council Whip and Member Corporate Services Portfolio Committee	ANC	Ward Councillor
L. Zakhe	Member of Executive Committee and Chair of Technical Services Portfolio Committee	ANC	Ward Councillor
S.A Yabo	Member Corporate Services Portfolio Committee	ANC	Ward Councillor
L. Tyindyi	Member Executive Committee and Chair of Corporate Services Portfolio Committee	URA	Ward Councillor
N.S. Mlungwana	Member Rules Committee	URA	Ward Councillor
T. Matebese	Member Technical Services Portfolio Committee	URA	PR
A. Poyo	Member MPAC	URA	PR
J.P. Matthee	Chairperson MPAC	DA	PR
G.M.H. Douw	Member Finance Services Portfolio Committee	DA	PR

Table 41: *Composition of Council*

#### 3.9.2 Management structure

The administration arm of Umsobomvu Municipality is headed by the Municipal Manager, who has three senior managers reporting directly to him. The Municipal Manager, as head of the administration, is responsible and accountable for tasks and functions as provided for in Section 55 of the MSA, other functions/tasks as provided for in legislation as well as functions delegated to him by the Mayor and Council.





### 3.9.3 Departmental structure

The Municipality has four departments and the functions of each can be summarised as follows:

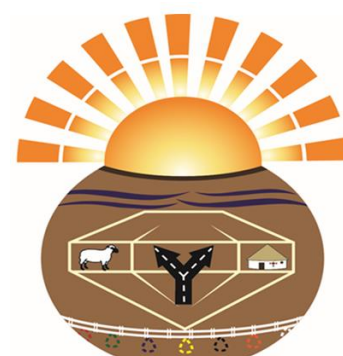
Departmental Functions	
Department	Core Functions
Office of the Municipal Manager	<ul style="list-style-type: none"> <li>☀ Internal Audit</li> </ul>
Corporate and Community Services	<ul style="list-style-type: none"> <li>☀ Administration</li> <li>☀ Human Resources</li> <li>☀ Performance Management Services</li> <li>☀ Disaster Management</li> <li>☀ Archives</li> <li>☀ Planning and Building Control</li> <li>☀ Libraries</li> <li>☀ Traffic and Licensing</li> <li>☀ Parks and Recreation</li> <li>☀ Municipal Buildings</li> <li>☀ Cemeteries</li> </ul>
Finance	<ul style="list-style-type: none"> <li>☀ Finance</li> <li>☀ Budget Control</li> <li>☀ Salaries</li> <li>☀ Asset Management</li> <li>☀ Supply Chain Management</li> </ul>
Technical Services	<ul style="list-style-type: none"> <li>☀ Water</li> <li>☀ Sewerage</li> <li>☀ Refuse</li> <li>☀ Electricity</li> <li>☀ Roads</li> <li>☀ Stormwater</li> </ul>

Table 42: Departmental functions

### 3.9.4 Municipal workforce

Section 68(1) of the MSA states that a Municipality must develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way. The organisational structure should be revisited after the approval of the IDP and budget to ensure that the Municipality still delivers services in the most productive and sufficient manner. The Municipality is currently in the process of reviewing its macro structure and organogram. The new staff establishment will be developed in line with normative human resource practices, taking cognisance of the transformation targets and requirements as stated in the Basic Conditions of Employment Act. The recruitment of employees is conducted in terms of the Municipality’s recruitment and selection policy.

Based on the strategic and policy decisions made by Council, the senior management team develops service plans for integration with other sectors within the strategy for the Municipality. They must measure performance according to agreed indicators, analyse and report regularly. They inform decision-makers timeously of any risk to service delivery initiatives and conduct the review of service performance against plans before other reviews. The senior management team of the Municipality is supported by a municipal workforce of permanent and temporary employees, which is structured in the departments to implement the IDP strategic objectives.





The following tables provide detail of the organisational structure, as well as posts filled and vacant:

Posts in the Organisation				
Permanent Positions Filled	Funded Vacancies	Unfunded Vacancies	Total	
206	20	0	226	
Representation of Employees				
Employees categorised in terms of gender (permanent and temporary employees)	Male		142	
	Female		64	
Employees categorised in terms of race (permanent and temporary employees)	Coloured	African	206	White
	52	151	0	3

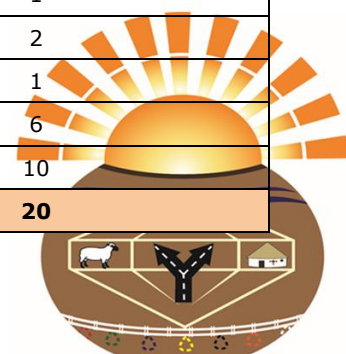
Table 43: Staff Establishment

Workforce Profile									
Occupational Levels	Male				Female				Total
	A	C	I	W	A	C	I	W	
Top management	3	0	0	1	0	0	0	0	4
Senior management	6	4	0	0	2	0	0	1	13
Professionally qualified and experienced specialist and mid-management	18	4	0	0	2	1	0	1	26
Skilled technical and academically qualified workers, junior management, supervisors, foremen and superintendents	4	7	0	0	1	1	0	0	13
Semi-skilled and discretionary decision- making	22	8	0	0	11	4	0	0	45
Unskilled and defined decision-making	49	16	0	0	33	7	0	0	105
<b>Total Permanent</b>	<b>102</b>	<b>39</b>	<b>0</b>	<b>1</b>	<b>49</b>	<b>13</b>	<b>0</b>	<b>2</b>	<b>206</b>

Table 44: Workforce Profile

Per Occupational Level		
Post level	Filled	Vacant
Top management	4	0
Senior management	13	0
Professionally qualified and experienced specialists and mid- management	26	0
Skilled technical and academically qualified workers, junior management, supervisors, foremen and superintendents	11	2
Semi-skilled and discretionary decision making	40	5
Unskilled and defined decision making	91	14
<b>Total</b>	<b>206</b>	<b>20</b>
Per functional level		
Functional area	Filled	Vacant
Municipal Manager	8	1
Corporate Services	19	2
Financial Services	35	1
Community Services	53	6
Technical Services	91	10
<b>Total</b>	<b>206</b>	<b>20</b>

Table 45: Vacancy Rate per Post (salary) and Functional Level



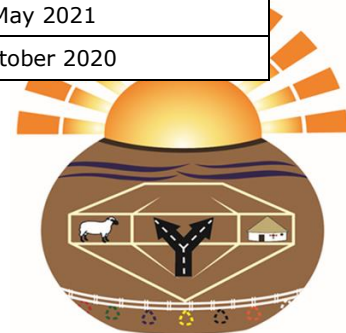


### 3.9.5 Municipal administrative and institutional capacity

The Municipality has the following policies to support the workforce in delivering on the strategic objectives:

Approved Policies		
Name of Policy	Responsible Department	Date Approved
Recruitment Selection and Appointment	Corporate Service	27 September 2007
Leave Policy	Corporate Service	27 September 2007
Study Assistance Policy	Corporate Service	27 September 2007
Employee Wellness Policy	Corporate Service	27 September 2007
Staff performance Policy	Corporate Service	27 September 2007
Health and Safety Policy	Corporate Service	27 September 2007
Union Support and Facilities Policy	Corporate Service	27 September 2007
Sexual Harassment Policy	Corporate Service	27 September 2007
Attendance and Punctuality Policy	Corporate Service	27 September 2007
Termination of Contract Policy	Corporate Service	27 September 2007
Training and skills development Policy	Corporate Service	27 September 2007
Retrenchment Policy	Corporate Service	27 September 2007
Management and Use of Internet Policy	Corporate Service	27 September 2007
Bonus Policy	Corporate Service	27 September 2007
Private Work Policy	Corporate Service	27 September 2007
Family Responsibility Leave	Corporate Service	27 September 2007
Job Evaluation Policy	Corporate Service	27 September 2007
Family Responsibility	Corporate Service	27 September 2007
Acting Policy	Corporate Service	27 September 2007
Communication Policy	Corporate Service	9 February 2010
Communication Strategy	Corporate Service	31 March 2015
Law Enforcement Strategy	Corporate Service	8 January 2015
PMS Framework	Corporate Service	8 January 2015
Travelling and Subsistence Allowance Policy	Corporate Service	15 July 2016
Standing Rules of Orders	Corporate Service	15 July 2016
Disaster Management Policy	Financial Services	13 October 2021
Indigent Policy	Financial Services	31 May 2021
Tariff Policy	Financial Services	31 May 2021
Virement Policy	Financial Services	31 May 2021
Travel and Subsistence Policy	Financial Services	31 May 2021
Rates Policy	Financial Services	31 May 2021
Supply Chain Management Policy	Financial Services	31 May 2021
Cash and Investment Policy	Financial Services	31 May 2021
Unauthorised, Irregular, Fruitless and Wasteful Expenditure	Financial Services	31 May 2021
Bad Debt Write-off Policy	Financial Services	31 May 2021
MFMA Delegation	Financial Services	31 May 2021
Naming and Re-Naming Policy	Corporate Services	13 October 2020

Table 46: *Approved Policies*





### 3.9.6 Skills development

The Workplace Skills Plan, which is submitted annually on the last day of April, reflects all the training done within the specified period, as well as all the staff trained within the specified year. This plan also sets out the prioritised training for the following financial year. Training is linked to the job description of each employee, which ensures that employees are registered for training which has a direct impact on the performance of their duties. Training is governed by the Skills Development Act, which is very prescriptive in the manner in which training must take place and the targets that must be adhered to, as well as the employment equity targets which should be reached.

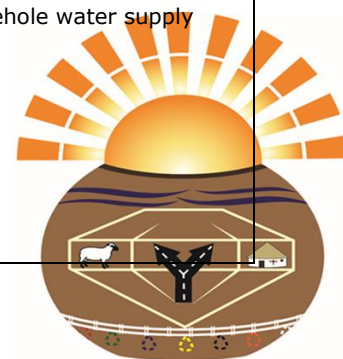
During 2020/21 the Municipality spent 1.32% of the personnel budget on training.

### 3.9.7 Institutional performance

An institutional performance review provides critical information pertaining to the current status and critical service needs, highlights and challenges. The information can provide value insight for the management team and guidance to engage in a meaningful planning process to improve service delivery within the municipal area. The main highlights and challenges of the past IDP period as per the Annual Reports of the municipality are summarised in the tables below:

#### Highlights

- Completion of Noupoot bulk water project
- Completion of Norvalspont bulk water project
- Upgrading of Van der Waltsfontein pump station
- Shifting water meters out of properties to road reserve or servitude: Colesberg
- Replacement of asbestos water pipe line with uPVC in Campbell street
- Completion of internal sewer network: Norvalspont
- Electricity - Implementation of EEDSM 2016/17: second phase
- Upgrade of electricity connections at Platberg: Vodacom/Sentech
- Procurement of re-closer - Installed an automatic breaker on the megavolt (MV) line next to the Eskom substation
- Electricity - Procurement of 4 MV bulk metering - 4 MV bulk meters will be installed in Colesberg to measure areas such as Towervallei, New Ouboks, Louwryville and remainder of the town
- Noupoot 164 is the Tjoksville project and currently 25 houses are being built under this project
- Noupoot 100 is an old housing project that is being finalized. 57 houses were completed and currently there are 12 houses being built in addition to the 57
- Roads - Upgrading of New Ouboks arterial
- Re-gravelled 11 km of streets
- Bladed 41 km of streets
- District Municipal Planning Tribunal was established
- Two libraries were renovated in Noupoot and Colesberg
- Purchased erf 2 064 in Colesberg to extend cemeteries
- Council engages public quarterly through "Council Meets the People" program by the Mayor
- Water: Through the Water Services Infrastructure Grant (WSIG) grant the Municipality was able to replace approximately 3km of asbestos pipeline with uPVC with local contractors
- Waste Water (Sanitation): Replacement of 75mm diameter sewer network with french drains. Norvalspont sanitation service is now full water borne with flush toilets
- Electricity: During the winter months the kVA slightly exceeded, With the introduction of EEDSM the Municipality stayed within the approved demand
- Waste Management: Interest by Non-Governmental Organisations (NGOs) to start recycling businesses
- The Municipality have fixed two boreholes. These boreholes are now functioning and pumping water to the reservoirs
- Solved the Khayelitsha and Masiphakame water supply problem where the community was only receiving water when the water treatment plant was pumping water to the reservoirs
- Elimination of sewerage overflow into the natural stream in New Ouboks
- Replacing bare conductors supplying the vet with areal bundle conductors
- 25 houses in Kwazamuxolo and 12 in EurekaVille were completed
- Re-graveled 10km of streets in all three towns
- Blade 40km of Streets in all three towns
- Paving three short streets in Colesberg (Murray, Cynthia close and a street next to the cemetery in town)
- Replacement of approximately 3km of asbestos pipeline with uPVC with local contractors
- Replacement commenced of the rising water main from Van Der Walt pump station up to the main reservoirs
- Replacement of approximately 1.5km (total length is 3.2km) of asbestos pipe with uPVC on the borehole water supply pipeline using LIC
- Refurbished sewer pump installed in Riemvasmaak
- Installation of public lighting in Noupoot that covers access to Kwazamuxolo
- Building of houses at the Noupoot 100 project
- Completion of three streets in Colesberg
- Completion of New Ouboks arterial road
- Establishment of new cemeteries in Kuyasa and Louwryville
- New cemeteries in Kuyasa and Lowryville have been fenced properly
- New Noupoot stadium





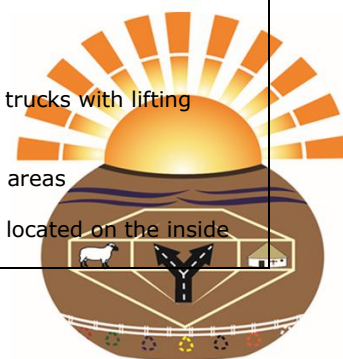
### Highlights

- Municipality is in partnership with Techino to develop UDIC next to N1
- Replacement of AC pipe with uPVC from R58 to Van Der Waltsfontein pump station
- Klipheuwel pump station bypass water line in Noupoot
- At least two boreholes in Noupoot with safe yields have been repaired to maintain the constant supply of water
- Upgrade of VIP toilets and connection of septic tanks to full waterborne sewerage system in Kuyasa
- Repair and maintenance of sewer pump stations
- Repair of aerators at the Colesberg Waste Water Treatment Plant (WWTP)
- Medium voltage (MV) line behind Colesberg Inter-Mediate School sectionalised
- Installation of high mast lights in Kwazamuxolo
- Upgrade of Murray street traffic circle
- Through the Municipal Infrastructure Grant (MIG) the Municipality commenced with the upgrade of Van Der Waltsfontein rising main water pipeline, from asbestos cement (AC) to a uPVC water pipeline to Colesberg main reservoirs. This project is successfully completed in May
- All the boreholes with safe yield in Colesberg have been upgraded and are continuously maintained to improve their operational condition to augment surface water in Colesberg
- The completed water supply line bypass, by passing Klipheuwel pump station, has improved the supply of water in Noupoot. It also reduced water supply delays that were mainly caused by unaffordable repairs at the pump station. This also reduced overtime hours by water distribution team
- Various boreholes and bulk water supply lines have all been repaired to improve water supply and reduce losses due to leakages. This includes bigger water leaks on the Caroluspoort water line
- Through the WSIG the Municipality is currently implementing VIP toilets to full waterborne sanitation in Kuyasa. Phase 1 is completed, whilst phase 2 of the project is underway and with approximately 80% completed progress
- Sewer pump stations in Riemvasmaak has not been giving problems after refurbished of pump took place, whilst cleaning of sewer pump station in Noupoot and the cleaning of Kuyasa sewer pump station is an ongoing activity
- The aerators were not working and as a result the plant became temporarily redundant. Oxidation pond system was then temporarily in use. After repairs for aerators were done and completed, there were no problems at the WWTP. Colesberg WWTP is fully functioning with minor operation and maintenance challenges
- Installation of dropout fuses on the Skietberg power line behind Colesberg Inter-Mediate School
- Installation of public lighting in Noupoot, Kwazamuxolo to improve visibility at night and reduce crimes.
- Upgrading of MV line supply Sentech at Coleskop and installation of metering unit at the Sentech station
- Upgrade of Marray Street and Afrika Street in Norvalspont
- Kerb Inlets covers manufactured and installed
- Amendments to the current Land Use By-Law were taken through all Committees and was approved by Council whereafter it was gazetted in June 2021
- The number of speed transgressions were lower due to constant law enforcement
- Upgrade of test station equipment to test roadworthiness

Table 47: *Main Highlights of the Past IDP period*

### Challenges

- High water losses
- Very limited financial resources
- Effluent quality in Colesberg Waste Water Treatment Works (WWTW)
- Dark spots in the Eskom supply areas
- Old and insufficient vehicle fleet
- Management of landfill sites
- Old roads deteriorating rapidly
- Impact of heavy vehicles on our roads
- Dilapidation of some of the municipal facilities
- Filling of vacant posts with skilled personnel
- Lack of or over use of sports facilities within the municipal area
- Lack of parks and recreational facilities within the municipal
- Road machinery and equipment and staff to operate these machinery and equipment;
- Resealing of surface roads within developed areas
- Upgrading of gravel roads in underdeveloped areas
- Implementation of credit control and debt collection
- Strengthening and effective management of Supply Chain Management
- The upgrading of VIP toilets in Colesberg
- The eradication of bucket toilets in Colesberg
- The rapid housing development within the area putting pressure on the current road network
- Replacement of asbestos water pipes with PVC
- Replacement of all water meters in all three towns
- Replacement of all isolation valves
- Erection of a pump station to resolve Khayelitsha water problems
- Damaged manholes
- Community awareness on usage of foreign objects in water borne flush toilets
- Vandalism of electrical infrastructure by public/communities e.g. Lights, reservoir monitors etc
- Machinery to properly manage and operate landfill sites
- Acquiring modern equipment to manage domestic refuse e.g. bins & equipping the existing refuse trucks with lifting element
- Funding for Ouboks as presidential project
- Community members building without approved building plans especially in former disadvantaged areas
- The shortage of critical skills – development, attraction and retention of properly qualified staff
- To replace 750 household meters in Noupoot and 400 in Colesberg. All the water meters that are located on the inside of plots must be moved to the outside







Challenges	
●	Obsolete Noupoot electrical network with limited funding
●	100% Of the waste generated by households still ends up at the landfill site
●	Fixing of boreholes
●	Security around municipal storage reservoirs
●	The sewer line from KFC passing behind Gables Inn is blocked sometimes three times per week
●	Installation of lights in identified dark places in Noupoot, Colesberg and Norvalspont
●	Electricity theft
●	Finalisation of the Ou Boks housing project
●	Stormwater problems in gravel streets
●	Increase in paved roads influences the carrying capacity of the stormwater inlets
●	In-depth capacitation of councilors and ward committees
●	Non-attendance of public participation meetings by community
●	Engagements by municipality with strategic partners such as business associations, agricultural unions, etc. in order to render any support needed
●	Ever increasing demand for low cost houses
●	Quality of construction machinery & ease of accessibility of repair services for these machines
●	Obsolete Noupoot electrical network with limited funding
●	Kuyasa pressure relieve valve (PRV) chambers have no working space to clean the strainer after repair of a pipe break
●	Continuous sewer blockages, due to flushing of foreign objects down to sewer drainage system
●	Low sewerage pipe capacity due to increased municipal households flushing to the sewer system
●	Weigh bridges, control, recycling and no personnel at landfill sites

Table 48: Main Challenges of the Past IDP period

### 3.11 Stakeholder inputs

The public consultation process was rolled out in the 6 wards of the Municipality. These community consultations proved to be very successful and offered an insight to the tremendous challenges which both government and citizens are faced with. The consultation process recorded the following list of needs, all of which do not necessarily constitute or are within the mandate of local government; the needs outside our mandate were communicated to the relevant sphere of government and/or institution responsible for the core service. The list of community needs per ward is indicated in the following tables in order of priority and a summary of inputs from public meetings are given.

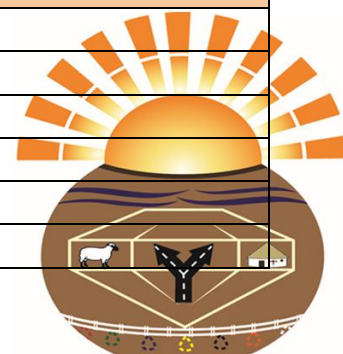
#### 3.11.1 Ward 1

Order	Detail of need
1	Water
2	Houses
3	Paving of Roads
4	Employment
5	Street Lights
6	Storm Water Drainage
7	Speed Humps
Other inputs from public meeting	
The community stressed the speed humps issue at Enoch Mthethwa street, street lights and emphasis on storm water drainage. Water go through houses during storms and damage furniture in houses.	

Table 49: Ward 1 Community Needs

#### 3.11.2 Ward 2 (Will be inserted with final document in May 2022)

Order	Detail of Need
1	
2	
3	
4	
5	
6	





Order	Detail of Need
7	
<b>Other inputs from public meeting</b>	

Table 50: *Ward 2 Community Needs*

**3.11.3 Ward 3 (Will be inserted with final document in May 2022)**

Order	Detail of Need
1	
2	
3	
4	
5	
6	
7	
<b>Other inputs from public meeting</b>	

Table 51: *Ward 3 Community Needs*

**3.11.4 Ward 4 (Will be inserted with final document in May 2022)**

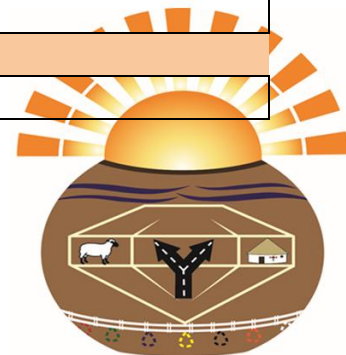
Order	Detail of Need
1	
2	
3	
4	
5	
6	
7	
<b>Other inputs from public meeting</b>	

Table 52: *Ward 4 Community Needs*

**3.11.5 Ward 5 (Will be inserted with final document in May 2022)**

Order	Detail of Need
1	
2	
3	
4	
5	
6	
7	
<b>Other inputs from public meeting</b>	

Table 53: *Ward 5 Community Needs*





### 3.11.6 Ward 6

Order	Detail of Need
1	Multipurpose Hall
2	Paving for long and short streets
3	Street lights at Chris Hani and Khayelitsha (Ngantweni Street)
4	Housing
5	Electricity at Masiphakame on the Shacks area
6	Water Tap to each house at Masiphakame Shacks area
<b>Other inputs from public meeting</b>	
To bring more projects in order to reduce unemployment rate.	
To engage South African Police Service to be more visible and effective in our areas because of high rate of drug abuse and crime.	

Table 54: **Ward 6 Community Needs**

### 3.11.6 Ward 7

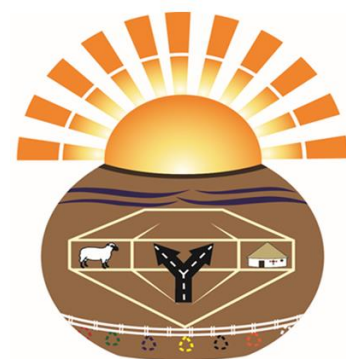
Order	Detail of Need
1	Housing
2	Sites for Government Employees
3	Fencing of graveyard
4	Building of ablution block
5	Upgrading of the school
6	Electricity in Old Shell area
7	Renovation of Sport Field
8	Hiring of staff at Police Station, there is a shortage
9	CBM for Lowryville area
10	Opening of Electrical Vendor in Lowryville
11	Taxi Rank shelters
12	Paving of all remaining streets
<b>Other inputs from public meeting</b>	
Storm water drainage at Old Shell area	
Cleaning of drainage system at the location	
Upgrading of the library	
Unemployment rate is high	

Table 55: **Ward 7 Community Needs**

## 3.12 Sectoral Plans (Will be updated with final document in May 2022)

Apart from the legislative requirement to compile IDPs, municipalities are also expected to compile sector plans, which should form part of the IDPs. There are national requirements that compel municipalities to formulate the following sector plans. Due to financial constraints, it was and is still not possible to develop and/or to regularly review the required sector plans. Below is a list of the main required sector plans and their current status with regards to the Municipality:

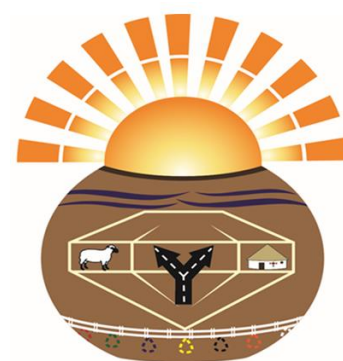
- ☘ Water Services Development Plan (WSDP): Draft (outdated)
- ☘ Integrated Waste Management Plan (IWMP): Completed (outdated)
- ☘ Spatial Development Framework (SDF): Completed (outdated)
- ☘ Disaster Management Plan: Completed (outdated)
- ☘ Integrated Transport Plan (ITP): Not completed





- Capital Investment Framework (CIF): Not completed
- Integrated Poverty Reduction and Gender Equity Programme: Completed (outdated)
- Integrated Environmental Management Plan (IEMP): Not completed
- Integrated Local Economic Development Strategy (LED): Completed (outdated)
- Integrated HIV/Aids Programme: Completed (outdated)
- Integrated Institutional Programme: Completed (outdated)
- Routine Road Maintenance plan: Not completed
- Draft Pavement Management System: Draft completed
- Housing Sector Plan / Human Settlement Plan: Completed (outdated)
- Integrated energy plans: Not completed
- Comprehensive Infrastructure Plan: Integrated infrastructure planning and compliance with guiding principles of the National Environmental Management Act (NEMA): Completed (outdated), and

All these legislative requirements are aimed at ensuring that clear, workable and integrated plans are in place. The sole purpose is to achieve meaningful development and improvement of the living conditions of citizens. Certain legislation would require the Municipality to either review or amend some of the 'outdated' plans. In this regard, specific reference is made to the requirement in terms of Section 5 of the Spatial Planning and Land Use Management Act, 2013 (Act 16 of 2013) (SPLUMA) that a Council must approve a Municipal Spatial Development Framework in terms of the Local Government Municipal Systems Act, 2000 (Act 32 of 2000) as part of the Municipality's adopted Integrated Development Plan. As mentioned above, due to serious financial constraints, the municipality is currently not in a position to develop and/or review most of these plans.



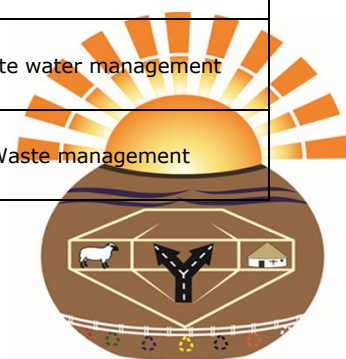


## CHAPTER 4: DEVELOPMENT STRATEGIES

### 4.1 Strategic Vision of the Municipality

The strategic vision of the Municipality is built around the strategic objectives. A clear linkage between these objectives, the IDP, the budget, all budgetary documentation, as well as performance tools are maintained throughout:

Strategic objective	Municipal Key Performance Area	Expected Outcome	Municipal Division	Function
Enhance Good Governance processes and accountability	Operational Requirements	Compliant clean governance	Internal Audit Corporate Services	Internal Audit Finance and administration
Develop a capable and capacitated institution to respond to community needs	People	Compliant HR Services	Corporate Services	Finance and administration
	Customer Care	Improved complaints system	Corporate Services	Finance and administration
Enhance municipal financial viability	Operational Requirements	Viable and compliant financial management	Finance Corporate Services	Finance and administration
Environmentally conscious in the delivery of services	Environment	Enhanced and environmentally conscious spatial planning	Corporate Services	Planning and Development
Facilitate economic growth in the municipal area	Economic Development	Enhanced economic development	Technical Services Corporate Services	Planning and Development Sport and Recreation
Ongoing maintenance of municipal infrastructure	Customer Care Operational Requirements	Maintained parks, cemeteries and sport fields	Community Services	Community and Social Services
	Customer Care Operational Requirements	Enhanced roads	Technical Services	Road Transport
	Customer Care Operational Requirements	Enhanced electricity services	Technical Services	Electricity
	Customer Care Operational Requirements	Enhanced water services	Technical Services	Water management
	Customer Care Operational Requirements	Enhanced sewerage services	Technical Services	Waste water management
	Customer Care Operational Requirements	Enhanced stormwater systems	Technical Services	Waste water management
Provide appropriate services to all households	Customer Care Operational Requirements	Enhanced library service	Corporate Services	Community and Social Services
	Customer Care Operational Requirements	Enhanced public safety	Corporate Services	Public Safety
	Customer Care Operational Requirements	Enhanced electricity services	Technical Services	Electricity
	Customer Care Operational Requirements	Enhanced water services	Technical Services	Water management
	Customer Care Operational Requirements	Enhanced sewerage services	Technical Services	Waste water management
	Customer Care Operational Requirements	Enhanced solid waste management services	Technical Services	Waste management





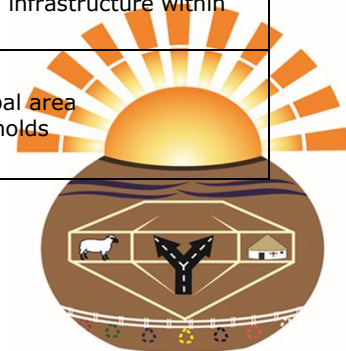
Strategic objective	Municipal Key Performance Area	Expected Outcome	Municipal Division	Function
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Maintained parks, cemeteries and sport fields	Community Services	Community and Social Services
Provide quality and sustainable municipal infrastructure within available resources	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced electricity services	Technical Services	Electricity
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced water services	Technical Services	Water management
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced sewerage services	Technical Services	Waste water management
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced solid waste management services	Technical Services	Waste management
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Improved access to low cost housing	Corporate Services	Housing
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced roads	Technical Services	Road Transport
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Enhanced stormwater systems	Technical Services	Waste water management
	<ul style="list-style-type: none"> <li>Customer Care Operational Requirements</li> <li>Customer Care Operational Requirements</li> </ul>	Maintained parks, cemeteries and sport fields	<ul style="list-style-type: none"> <li>Technical Services</li> <li>Corporate Services</li> </ul>	Community and Social Services
Strengthen community participation	People	Enhanced community participation	<ul style="list-style-type: none"> <li>Office of the MM</li> <li>Corporate Services</li> </ul>	<ul style="list-style-type: none"> <li>Finance and Administration</li> <li>Planning and Development</li> </ul>

Table 56: Strategic Vision of the Municipality

## 4.2 National, Provincial and Municipality’s Strategic Alignment

The table below indicates the Municipality’s alignment with national and provincial government:

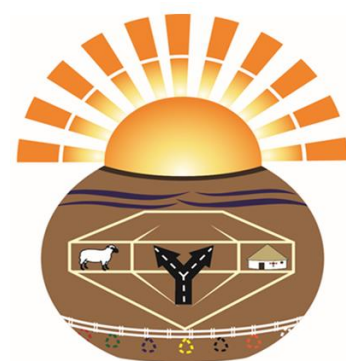
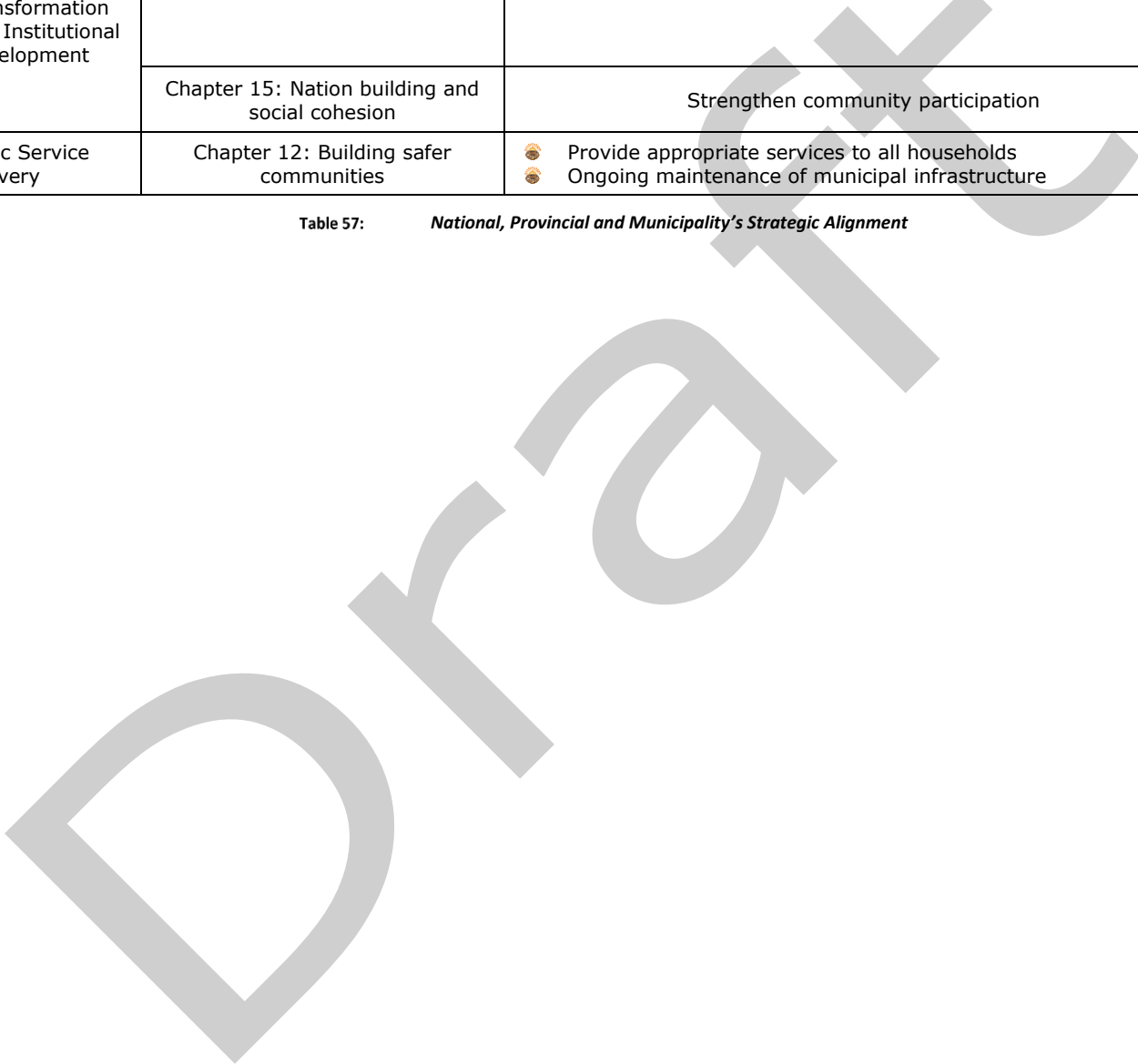
National KPA	National Development Plan Outcomes	Municipality Strategic Objectives
Good Governance and Public Participation	Chapter 13: Building a capable and developmental state	<ul style="list-style-type: none"> <li>Develop a capable and capacitated institution to respond to community needs</li> <li>Strengthen community participation</li> </ul>
Financial viability and management	Chapter 13: Building a capable and developmental state	Enhance municipal financial viability
Local Economic Development	Chapter 4: Economic infrastructure	<ul style="list-style-type: none"> <li>Facilitate economic growth in the municipal area</li> <li>Ongoing maintenance of municipal infrastructure</li> <li>Provide quality and sustainable municipal infrastructure within available resources</li> </ul>
	Chapter 5: Environmental sustainability and resilience	Environmentally conscious in the delivery of services
Local Economic Development	Chapter 3: Economy and employment	<ul style="list-style-type: none"> <li>Facilitate economic growth in the municipal area</li> <li>Ongoing maintenance of municipal infrastructure</li> <li>Provide quality and sustainable municipal infrastructure within available resources</li> </ul>
	Chapter 6: Inclusive rural economy Chapter 9: Improving education, training and innovation	<ul style="list-style-type: none"> <li>Facilitate economic growth in the municipal area</li> <li>Provide appropriate services to all households</li> </ul>





National KPA	National Development Plan Outcomes	Municipality Strategic Objectives
Local Economic Development	Chapter 8: Transforming human settlements	Provide quality and sustainable municipal infrastructure within available resources
Basic Service Delivery	Chapter 9: Improving education, training and innovation	<ul style="list-style-type: none"> <li> Facilitate economic growth in the municipal area</li> <li> Provide appropriate services to all households</li> </ul>
	Chapter 10: Health care for all	n/a
	Chapter 11: Social protection	Strengthen community participation
Municipal Transformation and Institutional Development	Chapter 14: Fighting corruption	Enhance Good Governance processes and accountability
	Chapter 15: Nation building and social cohesion	Strengthen community participation
Basic Service Delivery	Chapter 12: Building safer communities	<ul style="list-style-type: none"> <li> Provide appropriate services to all households</li> <li> Ongoing maintenance of municipal infrastructure</li> </ul>

Table 57: *National, Provincial and Municipality’s Strategic Alignment*

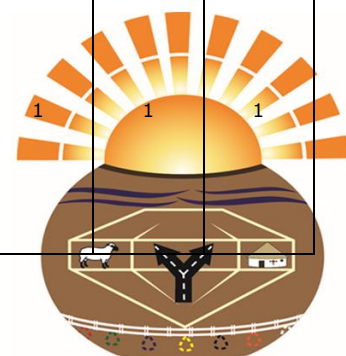




## CHAPTER 5: 5 YEAR CORPORATE SCORECARD: DEVELOPMENT AND SERVICE DELIVERY PRIORITIES

Based on the development strategies included in Chapter 4 the table below includes the 5 Year Corporate Scorecard which is aligned with the budget and will be implemented and monitored in terms of the annual Top Layer SDBIP:

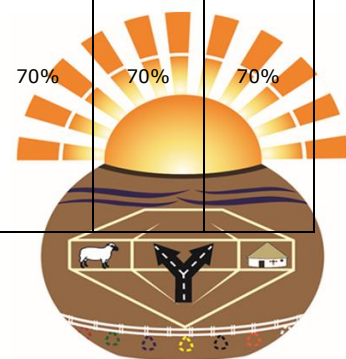
Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
Enhance Good Governance processes and accountability	Operational Requirements	Corporate Services	Submit the Annual Performance Report for 2021/22 to the AG by 31 August 2022	Annual Performance Report submitted to the AG by 31 August 2022	All	1	1	1	1	1
Enhance Good Governance processes and accountability	Operational Requirements	Corporate Services	Submit the Draft Annual Report for 2021/22 to Council by 31 January 2023	Draft Annual Report submitted to Council by 31 January 2023	All	1	1	1	1	1
Enhance Good Governance processes and accountability	Operational Requirements	Municipal Manager	Compile and submit the Risk Based Audit Plan (RBAP) for 2023/24 to the Audit committee by 30 June 2023	Risk Based Audit Plan (RBAP) submitted to the Audit committee by 30 June 2023	All	1	1	1	1	1
Enhance Good Governance processes and accountability	Operational Requirements	Municipal Manager	90% of the Risk based audit plan for 2022/23 implemented by 30 June 2023 [(Number of audits and tasks completed for the period/ Number of audits and tasks identified in the RBAP) x100]	% of the Risk Based Audit Plan for 2022/23 implemented by 30 June 2023	All	90%	90%	90%	90%	90%
Enhance Good Governance processes and accountability	Operational Requirements	Municipal Manager	Complete the annual risk assessment and submit to the Audit Committee by 31 March 2023	Risk assessment completed and submit to the Audit Committee by 31 March 2023	All	1	1	1	1	1
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Municipal Manager	100% spent of all conditional grants by 30 June 2023 [(Actual expenditure on conditional grants received/by the total amount of conditional grants received) x 100]	% of conditional grant spent by 30 June 2023	All	100%	100%	100%	100%	100%
Develop a capable and capacitated institution to respond to community needs	People	Corporate Services	Submit the Workplace Skills Plan and ATR (Annual Training Report) to LGSETA by 30 April 2023	Workplace Skills Plan and ART submitted to LGSETA by 30 April 2023	All	1	1	1	1	1
Develop a capable and capacitated institution to respond to community needs	People	Corporate Services	The number of people from employment equity target groups employed (appointed) in the three highest levels of management in compliance with the equity plan by 30 June 2023	Number of people employed (appointed) by 30 June 2023	All	1	1	1	1	1





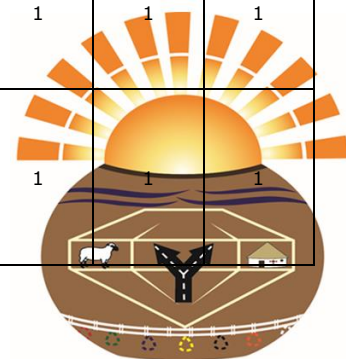


Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
Develop a capable and capacitated institution to respond to community needs	People	Corporate Services	The percentage of the Municipality's personnel budget actually spent on implementing its workplace skills plan by 30 June 2023 [(Actual amount spent on training/total operational budget) x100]	% of the Municipality's personnel budget spent on implementing its workplace skills plan by 30 June 2023 [(Actual amount spent on training/total operational budget) x100]	All	0.10%	0.10%	0.10%	0.10%	0.10%
Develop a capable and capacitated institution to respond to community needs	Operational Requirements	Corporate Services	Limit the vacancy rate quarterly to less than 15% of budgeted posts ((Number of posts filled/Total number of budgeted posts) x100)	% Quarterly vacancy rate of budgeted posts	All	15%	15%	15%	15%	15%
Enhance Good Governance processes and accountability	People	Corporate Services	Arrange a training session for ward committee members by 30 June 2023	Training session arranged by 30 June 2023	All	1	1	1	1	1
Provide appropriate services to all households	Customer Care	Corporate Services	Spend 100% of the library grant by 30 June 2023 ((Actual expenditure divided by the approved budget) x100)	% of the library grant spent by 30 June 2023	All	100%	100%	100%	100%	100%
Provide appropriate services to all households	Customer Care	Corporate Services	Submit the reviewed the Disaster Management Plan to Council by 30 June 2023	Reviewed Disaster Management Plan submitted by 30 June 2023	All	1	1	1	1	1
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Corporate Services	Complete EIA for the establishment of new cemetery in Noupoot by 30 June 2023	EIA for new cemetery site in Noupoot completed by 30 June 2023	All	1	n/a	n/a	n/a	n/a
Strengthen community participation	Customer Care	Corporate Services	Compile quarterly external newsletters	Number of external newsletters compiled	All	4	4	4	4	4
Strengthen community participation	Operational Requirements	Corporate Services	Submit the draft IDP review to Council by 31 March 2023	Draft IDP review submitted to Council by 31 March 2023	All	1	1	1	1	1
Provide appropriate services to all households	Customer Care	Corporate Services	70% of the municipal buildings maintenance budget spent by 30 June 2023 {(Actual expenditure on maintenance divided by the total approved maintenance budget)x100}	% of the maintenance budget spent by 30 June 2023	All	70%	70%	70%	70%	70%



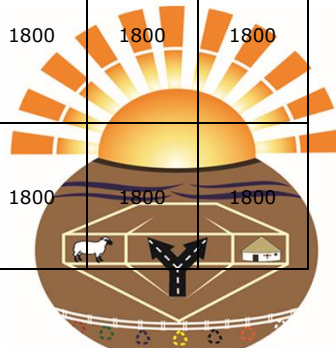


Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
Enhance municipal financial viability	Operational Requirements	Financial Services	Submit the draft main budget for 2023/24 to Council for consideration by 31 March 2023	Draft Main budget submitted to Council by 31 March 2023	All	1	1	1	1	1
Enhance municipal financial viability	Operational Requirements	Financial Services	Submit the Adjustments budget for 2022/23 to Council for consideration by 28 February 2023	Submit the Adjustments budget to Council for consideration by 28 February 2023	All	1	1	1	1	1
Enhance municipal financial viability	Operational Requirements	Financial Services	Financial viability measured in terms of the Municipality's ability to meet its service debt obligations as at 30 June 2023 ((Total operating revenue - operating grants received)/debt service payments due within the year))	% of debt coverage at 30 June 2023	All	20%	20%	20%	20%	20%
Enhance municipal financial viability	Operational Requirements	Financial Services	Financial viability measured in terms of the outstanding service debtors as at 30 June 2023 ((Total outstanding service debtors/ revenue received for services)X100)	% of outstanding service debtors at 30 June 2023	All	50%	50%	50%	50%	50%
Enhance municipal financial viability	Operational Requirements	Financial Services	Financial viability measured in terms of the available cash to cover fixed operating expenditure as at 30 June 2023 ((Cash and Cash Equivalents - Unspent Conditional Grants - Overdraft) + Short Term Investment) / Monthly Fixed Operational Expenditure excluding (Depreciation, Amortisation, and Provision for Bad Debts, Impairment and Loss on Disposal of Assets))	Number of months it takes to cover fixed operating expenditure with available cash at 30 June 2023	All	1.5	1.5	1.5	1.5	1.5
Enhance municipal financial viability	Operational Requirements	Financial Services	Submit the annual financial statements for 2021/22 to AGSA by 31 August 2022	Annual financial statements submitted by 31 August 2022	All	1	1	1	1	1
Enhance municipal financial viability	Operational Requirements	Financial Services	Compile Plan to address audit findings in report of the AG for 2021/22 and submit to MM by 31 January 2023	Plan completed and submitted to MM by 31 January 2023	All	1	1	1	1	1



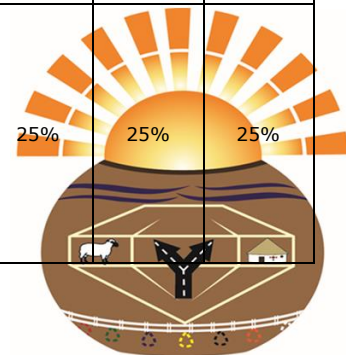


Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
Enhance municipal financial viability	Operational Requirements	Financial Services	Achieve a debtor payment percentage of 65% by 30 June 2023 {(Gross Debtors Opening Balance + Billed Revenue - Gross Debtors Closing Balance - Bad Debts Written Off)/Billed Revenue x 100}	% Debtor payment achieved at 30 June 2023	All	65%	65%	65%	65%	65%
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Financial Services	Number of formal properties that receive piped water (credit) that is connected to the municipal water infrastructure network and billed for the service as at 30 June 2023	Number of properties which are billed for water as at 30 June 2023	All	6651	6651	6651	6651	6651
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Financial Services	Number of formal properties connected to the municipal electrical infrastructure network (credit and prepaid electrical metering)(Excluding Eskom areas) and billed for the service as at 30 June 2023	Number of properties which are billed for electricity or have pre-paid meters (Excluding Eskom areas) as at 30 June 2023	All	2500	2500	2500	2500	2500
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Financial Services	Number of formal properties connected to the municipal waste water sanitation/sewerage network for sewerage service, irrespective of the number of water closets (toilets) and billed for the service as at 30 June 2023	Number of properties which are billed for sewerage as at 30 June 2023	All	6000	6000	6000	6000	6000
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Financial Services	Number of formal properties for which refuse is removed once per week and billed for the service as at 30 June 2023	Number of properties which are billed for refuse removal as at 30 June 2023	All	6592	6592	6592	6592	6592
Provide appropriate services to all households	Customer Care	Financial Services	Provide free basic water to indigent households as at 30 June 2023	Number of households receiving free basic water as at 30 June 2023	All	1800	1800	1800	1800	1800
Provide appropriate services to all households	Customer Care	Financial Services	Provide free basic electricity to indigent households as at 30 June 2023	Number of households receiving free basic electricity as at 30 June 2023	All	1800	1800	1800	1800	1800
Provide appropriate services to all households	Customer Care	Financial Services	Provide free basic sanitation to indigent households as at 30 June 2023	Number of households receiving free basic sanitation services as	All	1800	1800	1800	1800	1800





Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
				at 30 June 2023						
Provide appropriate services to all households	Customer Care	Financial Services	Provide free basic refuse removal to indigent households as at 30 June 2023	Number of households receiving free basic refuse removal services at 30 June 2023	All	1800	1800	1800	1800	1800
Provide appropriate services to all households	Customer Care	Financial Services	Provide free basic energy to indigent households as at 30 June 2023	Number of households receiving free basic refuse removal services at 30 June 2023	All	350	350	350	350	350
Provide quality and sustainable municipal infrastructure within available resources	Customer Care	Financial Services	The percentage of the municipal capital budget actually spent on capital projects by 30 June 2023 [(Amount actually spent on capital projects/ Amount budgeted for capital projects)x100]	% of capital budget spent on capital projects by 30 June 2023	All	75%	75%	75%	75%	75%
Enhance municipal financial viability	Operational Requirements	Financial Services	Conduct a study to determine the causes of the high percentage of water and electricity losses and submit a report with proposed corrective actions to Council by 31 December 2022	Study completed and report with corrective actions submitted to Council by 31 December 2022	All	1	1	1	1	1
Enhance municipal financial viability	Operational Requirements	Financial Services	Compile a Revenue Enhancement strategy with short medium- and long-term actions that can be implemented and submit to Council by 30 June 2023	Revenue Enhancement Strategy submitted to Council by 30 June 2023	All	1	n/a	n/a	n/a	n/a
Enhance municipal financial viability	Operational Requirements	Financial Services	Limit unaccounted for electricity to less than 20% by 30 June 2023 {(Number of Electricity Units Purchased and/or Generated - Number of Electricity Units Sold) / Number of Electricity Units Purchased and/or Generated} x 100}	% of unaccounted electricity by 30 June 2023	All	20%	20%	20%	20%	20%
Enhance municipal financial viability	Operational Requirements	Financial Services	Limit unaccounted for water to less than 25% by 30 June 2023 {(Number of Kiloliters Water Purchased or Purified - Number of Kiloliters Water Sold) / Number of Kiloliters Water	% of water unaccounted by 30 June 2023	All	25%	25%	25%	25%	25%



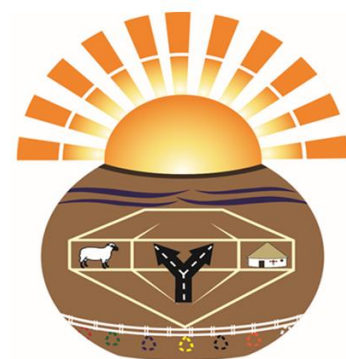


Strategic objective	Municipal KPA	Responsible Department	Key Performance Indicator	Unit of measurement	Ward	Target 2022/23	Target 2023/24	Target 2024/25	Target 2025/26	Target 2026/27
			Purchased or Purified x 100}							
Facilitate economic growth in the municipal area	Economic Development	Technical Services	Create temporary jobs - FTE's in terms of EPWP by 30 June 2023 (Person days / FTE (230 days))	Number of FTE's created by 30 June 2023	All	20	20	20	20	20
Ongoing maintenance of municipal infrastructure	Customer Care	Technical Services	70% of the electricity maintenance budget spent by 30 June 2023 {(Actual expenditure on maintenance divided by the total approved maintenance budget)x100}	% of the maintenance budget spent by 30 June 2023	All	70%	70%	70%	70%	70%
Ongoing maintenance of municipal infrastructure	Customer Care	Technical Services	70% of the Road Transport maintenance budget spent by 30 June 2023 {(Actual expenditure on maintenance divided by the total approved maintenance budget)x100}	% of the maintenance budget spent by 30 June 2023	All	70%	70%	70%	70%	70%
Ongoing maintenance of municipal infrastructure	Customer Care	Technical Services	70% of the Waste Water management maintenance budget spent by 30 June 2023 {(Actual expenditure on maintenance divided by the total approved maintenance budget)x100}	% of the maintenance budget spent by 30 June 2023	All	70%	70%	70%	70%	70%
Ongoing maintenance of municipal infrastructure	Customer Care	Technical Services	70% of the Water Management maintenance budget spent by 30 June 2023 {(Actual expenditure on maintenance divided by the total approved maintenance budget)x100}	% of the maintenance budget spent by 30 June 2023	All	70%	70%	70%	70%	70%

**Capital projects will only be added with the final IDP in May and on the Top Layer SDBIP after the final budget is approved by Council in May annually**

Table 58:

5 Year Corporate Scorecard: Development and Service Delivery Priorities





**CHAPTER 6: SECTORAL CONTRIBUTIONS**

Chapter 5 of the Municipal Systems Act (Act 32 of 2000) in particular provides instruction on cooperative governance, encouraging municipalities to develop their strategies in line with other organs of state so as to give effect to the five-year strategic plan. It goes further to inform that the IDP must link, integrate and coordinate development plans for the Municipality. Resources and capacity must align with the implementation of the plan, forming the foundation on which the annual budget is based. The plan must also be compatible with national development plans and planning requirements binding on the Municipality in terms of legislation. The IDP should therefore serve as a guideline for where sector departments allocate their resources at local government level. The Municipality should however also take into consideration the sector departments’ policies and programmes when developing its own policies and strategies. For this reason is it in the interest of the sector departments to participate in municipal IDP planning processes to ensure alignment between programmes.

The tables below indicates projects that are planned by the various national and provincial sector departments. Unfortunately, to date no inputs were received. **It will be updated with the final document in May 2022.**

**6.1 National Sector Projects**

**a) Department of ???**

Town/Area	Project Description	Purpose	Budget Allocation R'000		
			2022/23	2023/24	2024/25

Table 59: Sectoral Contributions: Department of ???

**b) Department of ???**

Town/Area	Project Description	Purpose	Budget Allocation R'000		
			2022/23	2023/24	2024/25

Table 60: Sectoral Contributions: Department of ???

**6.2 Provincial Sector Projects**

**a) Department of ???**

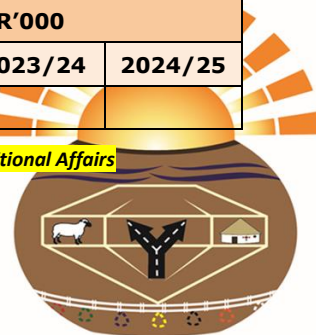
Town/Area	Project Description	Purpose	Budget Allocation R'000		
			2022/23	2023/24	2024/25

Table 61: Sectoral Contributions: Department of ???

**b) Department of ???**

Town/Area	Project Description	Purpose	Budget Allocation R'000		
			2022/23	2023/24	2024/25

Table 62: Sectoral Contributions: Department of Cooperative Governance, Human Settlements and Traditional Affairs





**CHAPTER 7: FINANCIAL PLAN**

**7.1 Capital Budget (Will only be completed with the final IDP in May 2022)**

**7.1.1 Capital Budget: Per Department, Division and Ward**

Department	Division	Project name	Ward	Strategic objective	Budget R'000					
					2022/23	%	2023/24	%	2024/25	%

Table 63: Capital budget: Per Department, Division and Ward

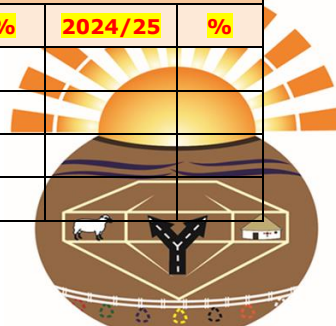
**7.1.2 Capital Budget: Per Function**

Description	Budget R'000		
	2022/23	2023/24	2024/25
<b>Road Transport</b>			
<b>Finance and Administration</b>			
<b>Community Social Services</b>			
<b>Electricity</b>			
<b>Water Management</b>			
<b>Total capital expenditure</b>			

Table 64: Capital Expenditure: per Function

**7.1.3 Capital Budget: Sources of Funding**

Funding Source	Description	Budget (R'000)					
		2022/23	%	2023/24	%	2024/25	%
Internally generated funds	Own funding						
Grants	Municipal Infrastructure Grant						
Grants	INEP						
Grants	Water Services Infrastructure						





Budget (R'000)							
Funding Source	Description	2022/23	%	2023/24	%	2024/25	%
Total							

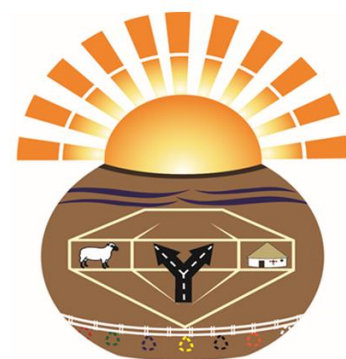
Table 65: Funding for Capital Projects

## 7.2 Grants

### 7.2.1 Allocations in terms of the Division of Revenue Bill (DORA)

Budget (R'000)				
Grant	2022/23	2023/24	2024/25	Purpose
Equitable share				Unconditional Grant
Finance Management Grant				Improving compliance, knowledge and skills to implement finance disciplines
Sports and recreation Grant				Library services
Municipal Infrastructure Grant				Municipal Infrastructure Grant for registered projects
Expended Public works Programme				Labour intensive capital projects
INEP				Electricity Infrastructure Projects
Water Services Infrastructure				Water Services Projects
<b>Total</b>				

Table 66: Allocations in terms of the Division of Revenue Bill (DORA)





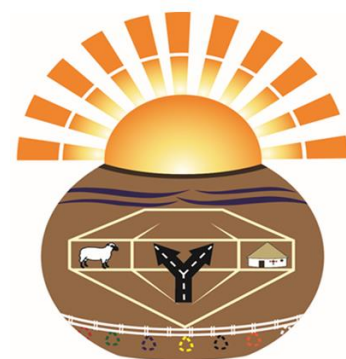


## 7.3 Financial Framework

### 7.3.1 Operating Budget: Revenue and Expenditure

Description	Budget (R'000)		
	2022/23	2023/24	2024/25
<b>Revenue</b>			
Property rates			
Property rates - penalties and collection charges			
Service charges - electricity revenue			
Service charges - water revenue			
Service charges - sanitation revenue			
Service charges - refuse revenue			
Service charges - other			
Rentals of facilities and equipment			
Interest earned - external investments			
Interest earned - outstanding debtors			
Dividends received			
Fines			
Licenses and permits			
Agency services			
Transfers recognised - operational			
Other revenue			
<b>Total revenue</b>			
<b>Operating budget: expenditure</b>			
Executive and Council			
Finance and Administration			
Community and Social Services			
Sport and Recreation			
Public Safety			
Housing			
Road Transport			
Electricity			
Water Management			
Waste Water Management			
Waste Management			
Other			
<b>Total expenditure</b>			
<b>Surplus/deficit for the year</b>			

Table 67: Operating Budget: Revenue and Expenditure





**7.3.2 Operating Budget: Revenue by Department and Division**

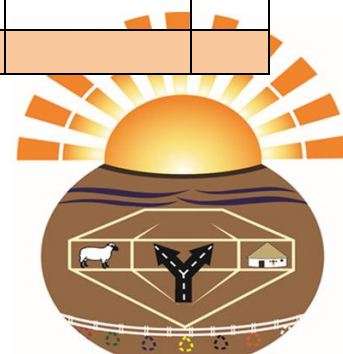
Department	Division	Budget (R'000)					
		2022/23	%	2023/24	%	2024/25	%
<b>Provide appropriate services to all households</b>							
Corporate Services	Community Services						
<ul style="list-style-type: none"> <li>☀️ <b>Enhance Good Governance processes and accountability</b> <ul style="list-style-type: none"> <li>☀️ • <b>Develop a capable and capacitated institution to respond to community needs</b> <ul style="list-style-type: none"> <li>☀️ • <b>Strengthen community participation</b></li> <li>☀️ • <b>Facilitate economic growth in the municipal area</b></li> </ul> </li> </ul> </li> </ul>							
Various	Various						
<ul style="list-style-type: none"> <li>☀️ <b>Provide appropriate services to all households</b></li> <li>☀️ <b>Ongoing maintenance of municipal infrastructure</b></li> <li>☀️ <b>Provide quality and sustainable municipal infrastructure within available resources</b></li> <li>☀️ <b>Environmentally conscious in the delivery of services</b></li> </ul>							
Technical Services	Public works						
	Water						
	Sewerage						
	Solid waste						
	Electricity						
<b>Enhance municipal financial viability</b>							
Financial Services	All						
<b>Total Revenue</b>		<b>149 425</b>	<b>100</b>	<b>157 612</b>	<b>100</b>	<b>163 191</b>	<b>100</b>

Table 68: Operating Budget: Revenue by Department and Division

**7.3.3 Operating Budget: Expenditure by Department and Division**

Department	Division	Budget					
		2022/23	%	2023/24	%	2024/25	%
<b>Provide appropriate services to all households</b>							
Corporate Services	Community Services						
<ul style="list-style-type: none"> <li>☀️ <b>Enhance Good Governance processes and accountability</b> <ul style="list-style-type: none"> <li>☀️ • <b>Develop a capable and capacitated institution to respond to community needs</b> <ul style="list-style-type: none"> <li>☀️ • <b>Strengthen community participation</b></li> <li>☀️ • <b>Facilitate economic growth in the municipal area</b></li> </ul> </li> </ul> </li> </ul>							
Various	Various						
<ul style="list-style-type: none"> <li>☀️ <b>Provide appropriate services to all households</b></li> <li>☀️ <b>Ongoing maintenance of municipal infrastructure</b></li> <li>☀️ <b>Provide quality and sustainable municipal infrastructure within available resources</b></li> <li>☀️ <b>Environmentally conscious in the delivery of services</b></li> </ul>							
Technical Services	Public works						
	Water Management						
	Waste Water Management						
	Waste Management						
	Electricity						
<b>Enhance municipal financial viability</b>							
Financial Services	All						
<b>Total Revenue</b>							

Table 69: Operating Budget: Expenditure by Department and Division

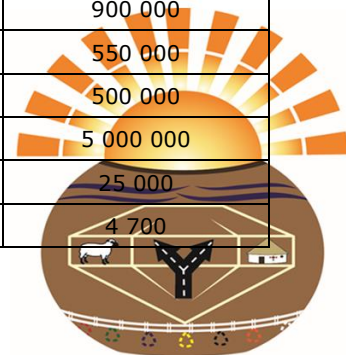




## 7.4 Unfunded Projects (Will be updated with final document in May 2022)

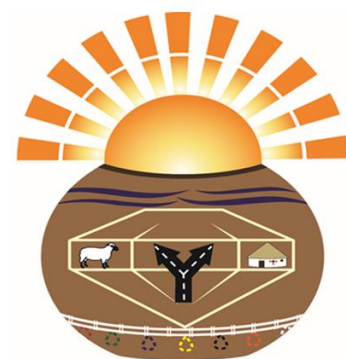
The table below indicates the Municipality's unfunded projects:

Project description	Area	Ward	Estimated cost of the project R'000
Railway line cross – over bridge	Noupoort	1	Still to be determined
Fly over bridge: R58 and N1	Colesberg	3,4	Still to be determined
Shelters in hiking spots Umsobomvu	All	All	200
Paving Towervallei ring road	Towervallei	4	4 700
Paving EurekaVille ring road	Noupoort	1	8 250
Paving Antoinette street paving	Lowryville	3	2 600
Paving: Madikane Street	Kuyasa	4	4 700
Paving: Mlenzana Street	Kuyasa	3	3 500
Paving: Noxolo Street	Norvalspont/Masizakhe	6	2 800
Paving Thuthwini and Draai Road	Kuyasa	5	6 250
Upgrading and resealing of surface roads in Umsobomvu	All	All	25 000
Upgrading the Ouboks road	Ouboks	5	Still to be determined
Installation of strong paving bricks at 4 way stops in Colesberg	Colesberg	5	3 000
Street names	All	All	550
Upgrading of Colesberg WTW rising main	Colesberg	5	25 000
Bulk water pipe line from Colesberg to Noupoort	Colesberg to Noupoort	1;5	62 000
Carroluspoort pipeline	Noupoort	1	21 000
Upgrading of Van der Walt rising main	Colesberg	3	15 000
Water infrastructure in old areas to be upgraded	Colesberg and Noupoort	1;5	30 000
Fencing and Management of landfill sites	All	All	3 000
Sewer system Khayelitsha (Balance of 795 units)	Khayelitsha	6	32 000
Sewer system Ouboks	Ouboks	5	30 000
Establishment of Firefighting unit	All	All	Still to be determined
Community hall in Khayelitsha	Khayelitsha	6	6 000
Fencing of cemeteries in Umsobomvu	All	All	Still to be determined
Upgrading of community hall Kuyasa	Kuyasa	4	1 000
Upgrading of community hall Lowryville	Lowryville	3	1 000
Recreational parks for kids in Umsobomvu	All	All	Still to be determined
Multi-Purpose Park in Riemvasmaak: New Ouboks	Riemvasmaak	3	5 000
Upgrading of sports field in Kuyasa	Kuyasa	6	3 000
Upgrading of sports field in Lowryville	Lowryville	3	3 000
Upgrading of sports field in Norvalspont	Norvalspont	6	1 000
Building of 400 houses Kwazamuxolo Noupoort	Kwazamuxolo	1	66 000
Sewer rising main Norvalspont	Masizakhe	7	900 000
Street names	All	All	550 000
Refurbish Library	All	All	500 000
Fire-fighting Unit	All	All	5 000 000
Upgrading Gravel and surfaced Roads	All	All	25 000
Ring Road paving	Towervallei	4	4 700





Project description	Area	Ward	Estimated cost of the project R'000
Antoinette street paving	Lowryville	3	2 600
Mlenzana street paving	Kuyasa	4 and 5	3 500
Eurekaville ring road	Eurekaville	2	8 250
Carroluspoort pipeline	Noupoort	1 and 2	21 000
Upgrading Colesberg WTW rising main	Colesberg	3, 4, 5, 6 and 7	25 000
Paving bricks in 4 way stops in Colesberg	Colesberg	4 and 5	3 000
Replacement of the asbestos pipeline from the WTW to the reservoir in	Colesberg	4, 5, 6 and 7	Still to be determined
Connection of the septic tanks to the sewer line	Colesberg	4.5. and 6	Still to be determined
Sport facilities	Colesberg	Colesberg	Still to be determined
Parks and recreational facilities	Colesberg	Colesberg	Still to be determined
Machinery to properly manage and operate landfill sites	Colesberg	Colesberg	Still to be determined
Modern equipment to manage domestic refuse e.g. bins and equipping the existing refuse trucks with bin lifting element	Colesberg	Colesberg	Still to be determined
Funding for Ouboks as presidential project.	Colesberg	4, 5, 6, 7	Still to be determined

Table 70: *Unfunded Projects*



## CHAPTER 8: PERFORMANCE MANAGEMENT

Performance management is a strategic approach to management, which is aimed at equipping leaders, managers, workers and stakeholders at different levels with a set of tools and techniques to regularly plan, continuously monitor, periodically measure and review performance of the organization in terms of indicators and targets for efficiency, effectiveness and impact. It is a requirement for local government in terms of the MSA which requires all municipalities to:

- ☀️ Develop a performance management system;
- ☀️ Set targets, monitor and review performance based indicators linked to their IDP;
- ☀️ Publish an annual report on performance for the councilors, staff, the public and other spheres of government;
- ☀️ Incorporate and report on a set of general indicators prescribed nationally by the minister responsible for local government;
- ☀️ Conduct an internal audit on performance before tabling the report;
- ☀️ Have their annual performance report audited by the Auditor-General; and,
- ☀️ Involve the community in setting indicators and targets and in reviewing municipal performance.

### 8.1 Performance Management System

Performance information indicates how well a Municipality is meeting its aims and objectives, and which policies and processes are working. Making the best use of available data and knowledge is crucial for improving the execution of its mandate. Performance information is key for effective management, including planning, budgeting, and implementation, monitoring and reporting. Performance information also facilitates effective accountability, enabling councillors, members of the public to track progress, identify the scope for improvement and better understand the issues involved.

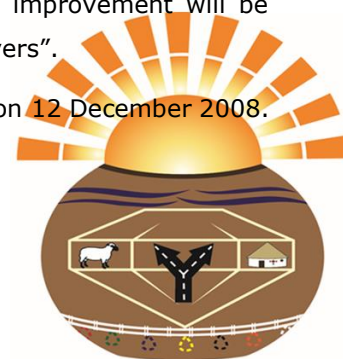
The Municipality delivers services essential to the well-being and development of the communities. To ensure that service delivery is as efficient and economical as possible; municipalities are required to formulate strategic plans, allocate resources to the implementation of those plans, and monitor and report the results. Performance information is essential to focus the attention of the public and oversight bodies on whether municipalities are delivering value for money, by comparing their performance against their budgets and service delivery plans, and to alert managers to areas where corrective action is required.

#### 8.1.1 Legislative requirements

Outlined in Section 40 of the MSA, municipalities must establish mechanisms to monitor and review its performance management system (PMS) to measure, monitor, review, evaluate and improve performance at organisational, departmental and employee levels. Section 34 of the MSA furthermore points out that the IDP has to be reviewed on an annual basis, and that during the IDP review process the Key Performance Areas, Key Performance Indicators and Performance Targets be reviewed and this review will form the basis for the review of the organisational performance management and performance contracts of Section 57 managers.

The Municipal Planning and Performance Management Regulations (2001) stipulates that a "Municipality's performance management system entails a framework that describes and represents how the Municipality's cycle and processes of performance planning, monitoring, measurement, review, reporting and improvement will be conducted, organised and managed, including determining the roles of the different role-players".

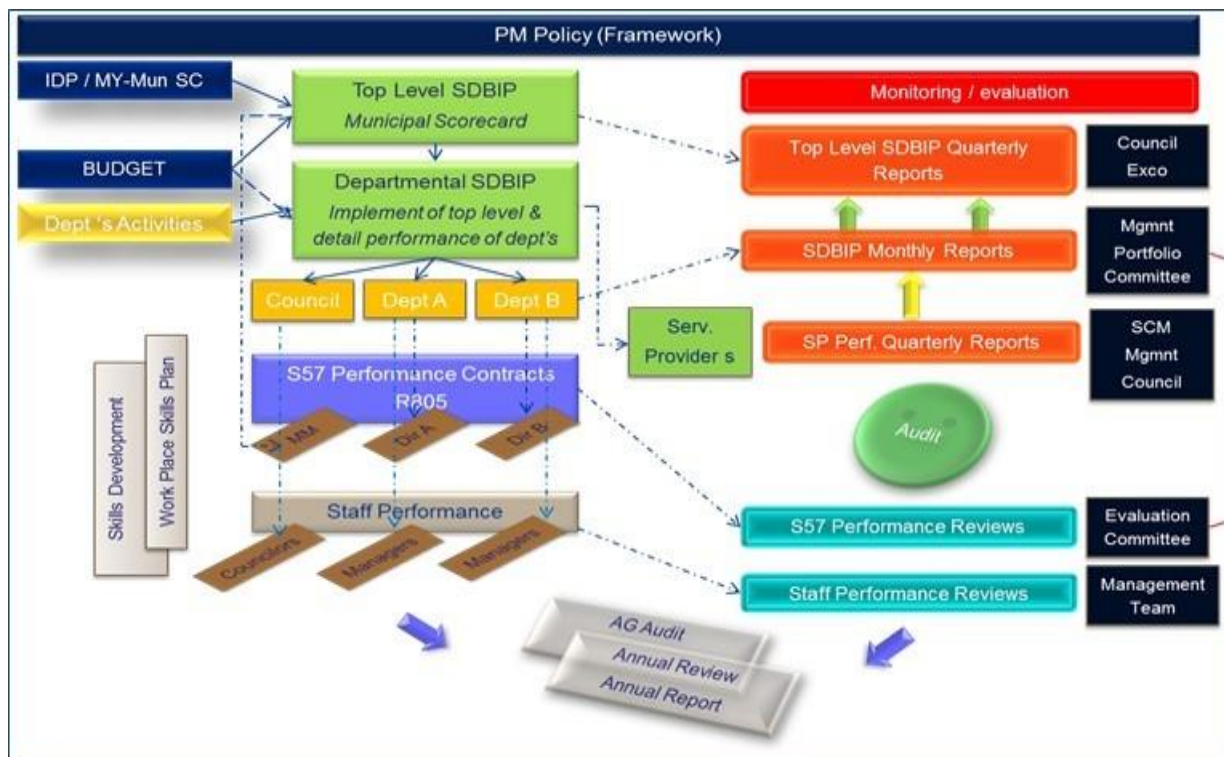
The Municipality have a Performance Management Framework that was approved by Council on 12 December 2008.





### 8.1.2 Performance Management Framework

The Performance Management Framework of the Municipality is reflected in the diagram below:

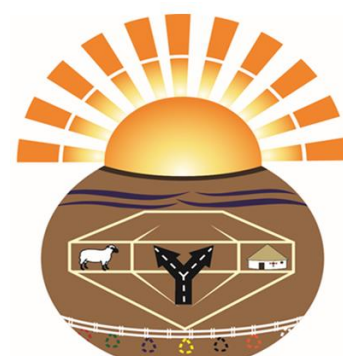


## 8.2 Organisational Performance Management Linked to Individual Performance Management

The MSA requires the Municipality to establish a PMS that is commensurate with its resources; best suited to its circumstances and in line with the IDP. It is required to create a culture of performance throughout the Municipality.

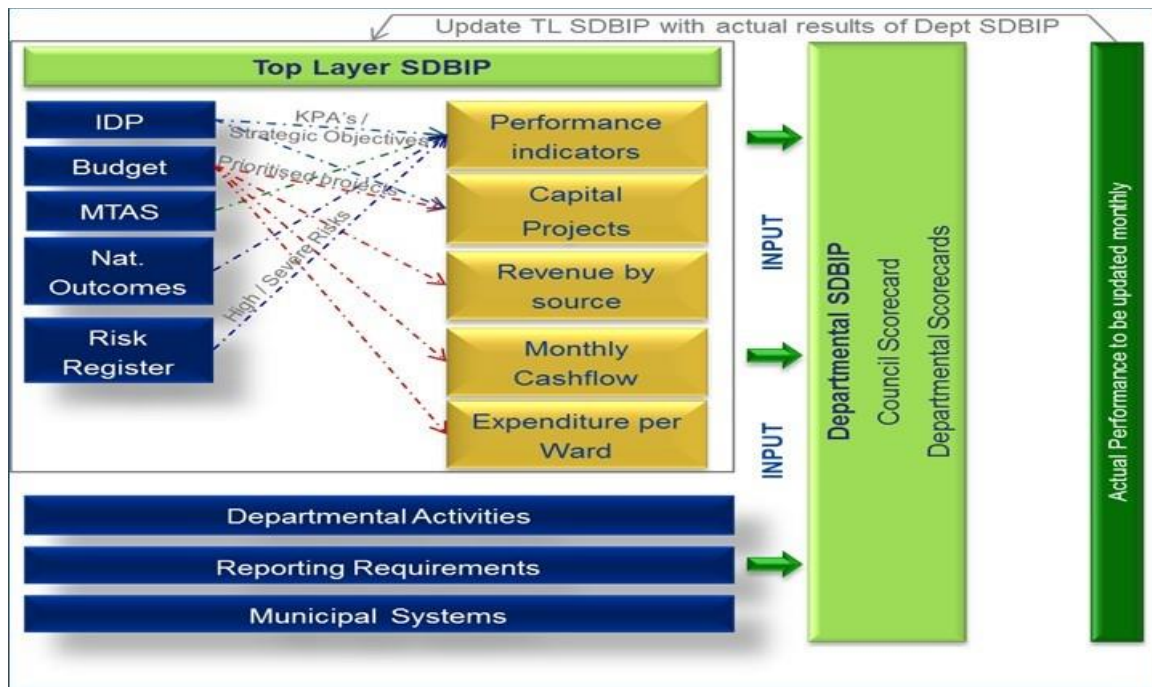
The PMS should obtain the following core elements:

- ☀ Setting of appropriate performance indicators;
- ☀ Setting of measurable performance targets;
- ☀ Agree on performance measurement;
- ☀ Performance monitoring, reviewing and evaluation;
- ☀ Continuous performance improvement;
- ☀ Regular performance reporting; and
- ☀ Intervention where required.





### 8.3 Corporate Performance



The performance of the Municipality is evaluated by means of a municipal scorecard (Top Layer SDBIP) at organisational level and through the service delivery budget implementation plan (SDBIP) at directorate and departmental levels. The Top Layer SDBIP set our consolidated service delivery targets and provides an overall picture of performance for the Municipality as a whole, reflecting performance on its strategic priorities.

The departmental SDBIP captures the performance of each defined department which reflects on the strategic priorities of the Municipality. The SDBIP provides the detail of each outcome for which the senior management is responsible for, in other words, a comprehensive picture of the performance of each directorate/sub-directorate.

### 8.4 Individual Performance: Senior Managers

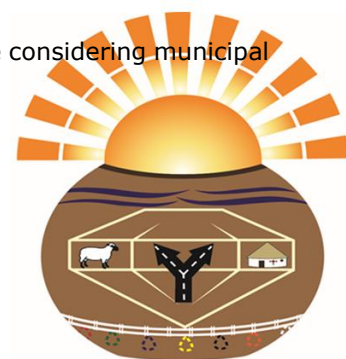
Performance agreements are concluded with the Municipal Manager and the Section 57 managers annually and includes the following:

- Key performance indicators of the approved Top Layer SDBIP to ensure seamless integration with the IDP, budget and SDBIP; and
- Core Competencies in terms of Regulation 21 of 17 January 2014.

In terms of the legislative requirements:

- Performance evaluations are conducted quarterly, with the first and third quarter only verbal. The second and fourth quarter is formal evaluations
- The formal assessments are conducted by a panel
- Record must be kept of formal evaluations
- The overall evaluation report and results must be submitted to Council
- Copies of any formal evaluation of the MM is sent to the MEC for Local Government

Individual performance management to lower levels of staff will be implemented in due course considering municipal capacity and financial constraints.





## 8.5 Performance Reporting

Performance is reported on a regular basis and it includes the evaluation of performance, the identification of poor performance and corrective actions to improve performance.

### Quarterly Reports

Reports on the performance in terms of the Top Level SDBIP are compiled and submitted to Council. This report is published on the municipal website on a quarterly basis.

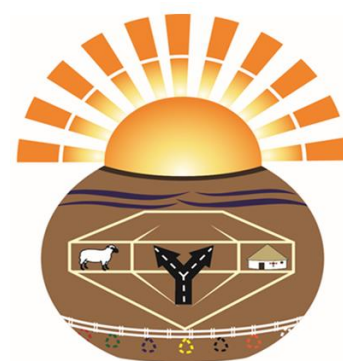
### Mid-Year Assessment

The performance of the first six months of the financial year should be assessed and reported on in terms of Section 72 of the MFMA. This assessment must include the measurement of performance, the identification of corrective actions and recommendations for the adjustment of KPI's, if necessary.

This report is submitted to the Mayor for approval before 25 January of each year and the Mayor submit the report to Council by 31 January of each year. The report is furthermore published on the municipal website.

### Annual Assessment

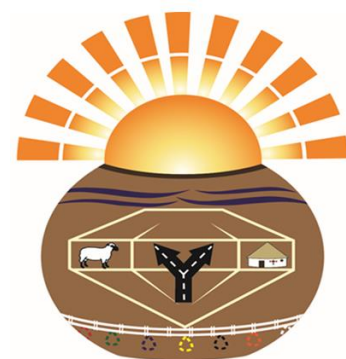
The performance of the financial year should be assessed at year-end in terms of Section 46 of the MSA. The performance in terms of the annual targets set will be documented in the Annual Performance Report and the report will be finalized and submitted to the Office of the Auditor-General by 30 August annually. This report will be included in the Annual Report of the Municipality. The Annual Report is submitted to Council for approval before 25 January of each year and published for comment on the municipal website.





**LIST OF ABBREVIATIONS**

<b>AG</b>	Auditor-General
<b>AFS</b>	Annual Financial Statements
<b>CAPEX</b>	Capital Expenditure
<b>CFO</b>	Chief Financial Officer
<b>COGHSTA</b>	Department of Cooperative Governance, Human settlements and Traditional Affairs
<b>DGDS</b>	District Growth and Development Strategy
<b>DWA</b>	Department of Water Affairs
<b>EE</b>	Employment Equity
<b>EPWP</b>	Extended Public Works Programme
<b>GDP</b>	Gross Domestic Product
<b>HR</b>	Human Resources
<b>IDP</b>	Integrated Development Plan
<b>KPI</b>	Key Performance Indicator
<b>LED</b>	Local Economic Development
<b>LGSETA</b>	Local Government Sector Education Training Authority
<b>MFMA</b>	Municipal Finance Management Act (Act No. 56 of 2003)
<b>MIG</b>	Municipal Infrastructure Grant
<b>MM</b>	Municipal Manager
<b>MSA</b>	Municipal Systems Act No. 32 of 2000
<b>NGO</b>	Non-governmental organisation
<b>NT</b>	National Treasury
<b>OPEX</b>	Operating expenditure
<b>PMS</b>	Performance Management System
<b>PT</b>	Provincial Treasury
<b>SALGA</b>	South African Local Government Association
<b>SCM</b>	Supply Chain Management
<b>SDBIP</b>	Service Delivery and Budget Implementation Plan
<b>SDF</b>	Spatial Development Framework
<b>WPSP</b>	Workplace Skills Plan





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